

2021 FINANCIAL REPORT

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## \*At June 30, 2021

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## **Our Mission**

# *EWU expands opportunities for personal transformation through excellence in learning.*

EWU achieves this mission by:

- Enhancing access to higher education in the Inland Northwest and beyond by recruiting and supporting traditional collegebound students, non-traditional students, and those from underserved populations
- Delivering high-quality academic programs that undergo regular, rigorous review informed by data and assessment of student learning
- Delivering a high-quality co-curriculum designed to develop the intellectual, cultural, personal, and practical aspects of students' lives
- Promoting student success by supporting student engagement and timely degree completion

# LETTER FROM THE PRESIDENT



I am pleased to present the annual financial statements for Eastern Washington University. As you can see, the important work of this university rests on a strong financial foundation. Responsible financial stewardship is key to our students' success and central to our mission.

We are over halfway through the university's five-year strategic plan. The plan reflects vision, ideas, and priorities of constituencies on and off campus. It builds on our former five-year plan, focused on student success, which generated key initiatives such as re-thinking student advising, revising general education, and creating the Learning Commons. In our current plan, the word student, of course, remains primary: student success is the reason the university exists. Our planning processes will always focus on supporting academic excellence and the work of EWU faculty and staff that enables students to learn, graduate, and be successful, productive citizens.

Access, learning, and completion are core values for every aspect of EWU.

The EWU strategic plan continues forward even amidst the challenges of operating during a pandemic. Initiatives such as the institution's pursuit of its recognition as a Hispanic Serving Institution, engagement with Spokane through private-public partnership, the Prairie Restoration Project, and the Lucy Covington Initiative are indicative of the university continuing to focus on its mission.

Moreover, the current plan defines and expands our role as a regional public university, our responsibility to be a significant architect of the region. As we partner with schools, businesses, and organizations in entrepreneurial and innovative ways, we are fueling economic and workforce development, furthering the overall success of the communities we serve, and providing students with practical experiences and knowledge.

Like our students, our university must learn and evolve. More than a plan, our strategic document is a map, giving direction to help us foster learning, academic excellence, and students' success in a rapidly changing world.

Thank you for taking time to review this publication. I am very proud of our mission and our achievements. And I am very grateful for our work together as we transform lives through learning.

Sincerely,

David May, PhD. Interim President Eastern Washington University



## Office of the Washington State Auditor Pat McCarthy

## INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS

Board of Trustees Eastern Washington University Cheney, Washington

## **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component units of the Eastern Washington University, as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We did not audit the financial statements of the Eastern Washington University Foundation (the Foundation), which represents 100 percent of the assets, net position and revenues of the aggregate discretely presented component units. We also did not audit the financial statements of the Eastern Washington University Housing and Dining Services (Housing), and the Eastern Washington University Associated Student Activities (Student Activities). Housing represents 10.4 percent of the assets, 8.8 percent of net position, and 4.9 percent of revenues of the University business-type activities. Student Activities represents 13.9 percent of the assets, 6.5 percent of net position, and 7.3 percent of revenues of the University business-type activities. Those statements were audited by other auditors, whose reports have been furnished to us, and our opinions, insofar as it relates to the amounts included for the Foundation, Housing, and Student Activities, are based solely on the reports of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Foundation, Housing, and Student Activities were not audited in accordance with Government Auditing Standards.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the University's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component units of the Eastern Washington University, as of June 30, 2021 and 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## Matters of Emphasis

As discussed in Note 1, the financial statements of Eastern Washington University, an agency of the state of Washington, are intended to present the financial position, and the changes in financial position, and where applicable, cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the University. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2021 and 2020, the changes in its financial position, or where applicable, its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

As also discussed in Note 1 and Note 12 to the financial statements, legislation created a trust arrangement for assets dedicated to paying the Higher Education Supplemental Retirement Plan benefits to plan members. As a result, the University transitioned to accounting for the plan in accordance with Governmental Accounting standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*. Our Opinion is not modified to this matter.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the University's basic financial statements as a whole. The Introductory Section is presented for purposes of additional analysis and is not a required part of the basic financial statements of the University. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we will also issue our report dated March 1, 2022, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

Sincerely,

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Pat McCarthy, State Auditor Olympia, WA March 1, 2022

## **Management's Discussion and Analysis**

The following discussion and analysis provides an overview of the financial position and activities of Eastern Washington University ("the University") for the fiscal year ended June 30, 2021, with comparative 2020 and 2019 financial information. This MD&A provides the readers an objective and easily readable analysis of the University's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the financial statements and accompanying footnotes to the financial statements.

#### **Reporting Entity**

Eastern Washington University (EWU), one of six state-assisted public institutions of higher education in the state of Washington, provides baccalaureate and graduate educational programs for about 12,400 students. The University was established in 1882 and its primary purpose is to prepare individuals for successful contributions to society throughout their careers and in their leadership role as citizens.

The University's main campus is located in Cheney, Washington, a community of approximately 12,000 residents. Eastern also offers a variety of upper division and graduate programs at the EWU Spokane campus and at various locations throughout the state of Washington.

The University is governed by an eight-member Board of Trustees appointed by the governor of the state with the consent of the Senate. One of the members is a full time student of the University. By statute the Board of Trustees has full control of the University and its property of various kinds, except as otherwise provided by law.

#### Using the financial statements

The University reports as a business-type activity as defined by Governmental Accounting Standards Board (GASB) Statement No. 35, *Basic Financial Statements—and Management's Discussion and Analysis—for Public Colleges and Universities*, as amended. Under this model, the financial report consists of three statements: the Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows. The financial statements are prepared in accordance with accounting principles generally accepted in the United States of America.

GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units* requires a university to report an organization that raises and holds economic resources for the direct benefit of a government unit. Under this requirement the EWU Foundation is a component unit of the University and their financial statements are incorporated in this financial report.

#### **COVID-19 Impacts**

The COVID-19 pandemic continues to have significant impacts on higher education and the university's operations. On February 29, 2020, Governor Inslee declared a statewide state of emergency and, on March 23, 2020, issued Proclamation 20-25, Stay Home – Stay Healthy, ordering residents to self-isolate and practice social distancing, and limiting non-essential activities. The University adjusted to the rapidly evolving public health crisis and implemented measures to best serve the students and employees. The University remained in a remote instruction environment for fiscal year 2021 academic terms and offered limited on-campus services. The shift to online instruction significantly impacted University campus-based operations such as housing, dining and other auxiliaries.

Financial support during FY21 and FY20 related to the pandemic was available to the University through the following federal sources. The Higher Education Emergency Relief Fund (HEERF I) monies authorized under the Coronavirus Aid, Relief and Economic Security (CARES) Act allocated \$4.9 million to the University to provide emergency grants to students for expenses related to the disruption of campus operations due to the COVID-19 pandemic. These funds were largely spent in FY20 with the remainder spent in FY21. An additional \$4.9 million was provided to cover institutional costs related to instructional delivery and operational costs due to COVID-19. \$1.4 million of the institutional support funding was spent in FY21. The Higher Education Emergency Relief Fund II (HEERF II) authorized by the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) provided \$4.9 million in student aid funding and \$11.7 million in institutional support funding of which the University spent \$4.8 million and \$10.0 million in FY21 respectively. The Higher Education Emergency Relief Fund III (HEERF III) authorized \$14.7 million in student aid and \$14.5 million in institutional support funding to the University. As of FY21, the University had spent \$2.4 million of the institutional support component and none of the student aid portion. The institution plans on spending the remainder of the resources in fiscal year 2022.

#### Impact from Changes in Accounting and Reporting Requirements

For the fiscal year ended June 30, 2017, the Auxiliary implemented GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68 to account for retirement benefits provided under the Eastern Washington University Supplemental Plan (EWUSRP). Prior to fiscal year 2021, assets set aside to pay for the supplemental benefit of the EWURP were not held in a qualified trust as defined by GASB. In fiscal year 2021, legislation was adopted to accumulate those assets into an irrevocable trust which offsets the total pension liability, and the resulting liability is reported as net liability in FY21 and beyond. Additionally, this change required the accounting for the liability to be treated under GASB Statement No. 68, Accounting and Financial Reporting for Pensions. The current fiscal year end is the measurement date for reporting the retirement liabilities under the supplemental plan. The change in accounting resulted in the recognition of \$2.5 million in contributions paid to the state in prior years as "prior year supplemental plan contributions" on the Statements of Revenues, Expenses, and Changes in Net Position for fiscal year 2021. More information on the supplemental plan is found in the footnotes.

The above accounting and reporting changes as well GASB Statement No. 75 (implemented in FY18) have significantly impacted the amounts reported on the Statements of Net Position (particularly unrestricted net position) despite historical growth in net position. In reading this publication it is important to consider the effects of these pronouncements especially when comparing current year results to prior year amounts.

#### **Statement of Net Position**

The Statement of Net Position presents the financial position of the University at the end of the last two fiscal years and reports all assets, deferred outflows, liabilities and deferred inflows of the University. This statement represents the assets available to continue operations of the institution and also identifies how much the institution owes vendors, investors and lenders.

A summarized comparison of the University's assets, deferred outflows, liabilities, deferred inflows and net position as of June 30 is shown below.

Condensed Statements of Net Position (in thousands)			
	2021	2020	2019
Assets			
Current assets	\$ 189,944	\$ 162,344	\$ 121,640
Capital assets, net of depreciation	400,939	384,834	357,868
Other non-current assets	15,221	25,265	53,521
Total Assets	606,104	572,443	533,029
Deferred outflows of resources	18,440	19,846	12,962
Liabilities			
Current liabilities	33,412	38,193	32,698
Non-current liabilities	167,397	187,480	182,742
Total Liabilities	200,809	225,673	215,440
Deferred inflows of resources	41,045	30,034	32,063
Net Position	\$ 382,690	\$ 336,582	\$ 298,488

Current assets consist primarily of cash, short term investments and accounts receivable. Between FY19 and FY21, maturities on investments held by the University shifted from long term to mostly all short term. This change in investments and the direct impact on cash is especially visible on the Statement of Cash Flows presented later in this report. Additionally, accounts receivable increased over \$1 million in FY21 as outstanding balances on operating tuition and fees remained unpaid, and \$5 million in FY20 primarily due to balances owed at June 30 from nonstudent third parties. Construction of the new Interdisciplinary Science Center (ISC) began in FY19 and was completed in FY21, which is represented in the increase in capital assets during that time. Student loans receivable included in other noncurrent assets continues to decline after the Perkins federal loan program was discontinued and loans are repaid.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities and unearned revenue while noncurrent liabilities consist mostly of bond debt and liabilities related to retirement and other postemployment benefits. In FY21, current liabilities decreased \$5.2 million from the prior year in part from the timing of vendor payables particularly for capital asset improvements. Additionally, accrued payroll was \$1.4 million lower which follows the overall decrease in compensation costs. In FY20, the university received authorization for almost \$10 million from the Higher Education Emergency Relief Fund (HEERF) under the CARES Act. Of that amount, \$3.6 million and \$4.9 million was unspent and reported as unearned revenue at the end of FY21 and FY20 respectively, and is intended to cover costs associated with significant changes to the delivery of instruction due to the coronavirus. Retirement and OPEB liabilities are calculated by the Washington Office of the State Actuary using actuarial assumptions and methods in conjunction with prescriptive guidance issued in professional accounting regulations. Resulting liabilities can and have varied significantly as these assumptions and estimates change over the course of each actuarial valuation. Related to these liabilities are deferred outflows of resources and deferred inflows of resources, which represent a consumption or acquisition of net position related to a future period, and are therefore a deferral until that time. Examples of these deferrals include changes in actuarial assumptions used in calculating the liabilities, differences between expected and actual experience, and differences between expected returns on plan assets and actual returns, as applicable. Footnotes 12 and 13 detail more information on the balances of deferred outflows of resources. These actuarial items tend to vary significantly from year to year.

Net position, the difference between assets plus deferred outflows less liabilities and deferred inflows, is a broad indicator of the financial condition of the University. The change in net position measures whether the overall financial condition has improved or worsened during the year. The University reports its net position in four categories:

*Net Investment in Capital Assets* – This is the University's investment in property, plant and equipment, net of accumulated depreciation and the amount of outstanding debt related to those capital assets.

*Restricted-Nonexpendable* – This category consists of funds on which the donor or external party has imposed a restriction. Permanent endowments are the primary origin of nonexpendable funds; the corpus is available for investment only.

*Restricted Expendable* – This category includes resources which the University is legally or contractually obligated to spend in accordance with the time or purpose restrictions on the use of the asset placed upon them by donors or other external parties. The primary expendable funds for the University are student loans and capital project funds. Balances fluctuate with the timing of capital project expenses, contributions to permanent endowments, and other conditions.

*Unrestricted* – These are all other funds available to the University for the general and educational obligations to meet current expenses for any purpose. Unrestricted net position is not subject to externally imposed stipulations; however, the University has designated the majority of unrestricted net assets for various academic programs and university support functions such as auxiliary enterprises and service funds.

Net position at June 30 is summarized as follows:

categories of field section (in the assume)			
	2021	2020	2019
Net investment in capital assets	\$ 318,655	\$ 305,231	\$ 275,538
Restricted:			
Non-expendable	5,417	5,364	5,359
Expendable	18,992	15,682	16,780
Unrestricted	39,626	10,305	811
Total net position	\$ 382,690	\$ 336,582	\$ 298,488

**Categories of Net Position (in thousands)** 

Investment in capital assets tends to result in most of the change in net position categories over this three year time frame, and is mostly attributable to the completion of the ISC. In FY21, \$2.3 million in resources restricted by bond covenants for renewal and replacement costs of the Pence Union Building (PUB) and University Recreation Center (URC) were added to the restricted expendable category. Unrestricted net position, most affected by results of normal operations, saw a significant increase over the three years from new accelerated online graduate programs as well as aggressive cost reduction measures to offset forecasted declines in operating revenues. Unrestricted net position is also the classification most affected by the implementation of GASB pronouncements relating to accounting and reporting of retirement and other postemployment benefit liabilities. It is important to evaluate net position of the University's unrestricted net position resulting from these accounting standards, and shows net position excluding the impacts from GASB 75 (implemented FY18), GASB 73 (implemented FY17 with conversion to GASB 68 in FY21), and GASB 68 (implemented FY15).

Unrestricted Net Position Excluding Retirement and OPEB (in thousands)			
	2021	2020	2019
Unrestricted net position, as reported	\$ 39,626	\$ 10,305	\$ 811
Impact of GASB 68 (retirement)	9,776	13,665	15,797
Impact of GASB 73 (retirement)	14,287	17,859	16,124
Impact of GASB 75 (OPEB)	78,235	79,523	77,991
Unrestricted net position, excluding retirement and OPEB	\$ 141,924	\$ 121,352	\$ 110,723

These liabilities, expensed in the period when incurred, represent potential cash outflows in future periods based on current provisions in retirement plans and other post-employment benefit provisions. The latter category could change significantly if explicit or implied subsidies are changed through subsequent changes in administrative policy or legislation.

#### Statement of Revenues, Expenses and Changes in Net Position

The Statement of Revenues, Expenses and Changes in Net Position provides information about the operating performance of the University. The statement classifies revenues and expenses as either operating or non-operating. Under current reporting guidelines, state appropriations are classified as non-operating revenues though such funding is used to cover operating expenses. To better assess the University's financial health, include all revenue sources and focus on the increase (or decrease) in net position. A summarized comparison of the University's operating performance and change in net position follows for the fiscal years ended June 30:

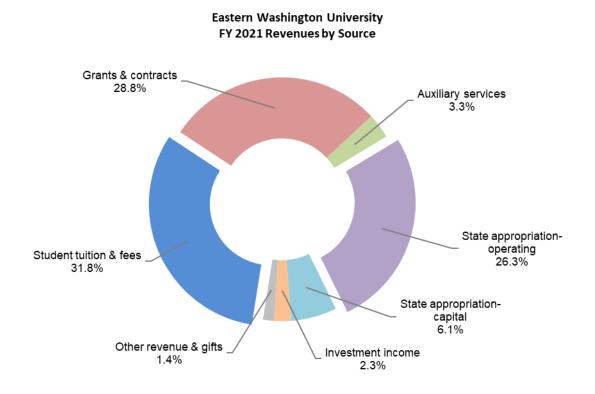
Condensed Operating Results (in thousands)			
	2021	2020	2019
Operating revenue	\$ 149,287	\$ 152,563	\$ 153,976
Operating expenses	207,983	235,258	240,264
Net operating loss	(58,696)	(82,695)	(86,288)
Net non-operating revenues	86,728	86,497	83,282
Income/(loss) before other revenues	28,032	3,802	(3,006)
Other revenues and expenses	18,076	34,292	16,220
Increase in net position	46,108	38,094	13,214
Net position, beginning of year	336,582	298,488	285,274
Net position, end of year	\$ 382,690	\$ 336,582	\$ 298,488

#### Operating and Nonoperating Revenues

Operating revenues consist primarily of tuition and fees, sponsored program revenue (i.e., grants and contracts), and sales and services revenue generated by auxiliary enterprises. Federal HEERF funding as discussed earlier is reported under operating revenue and shown in more detail in the table below. Non-operating revenues consist primarily of state appropriations, investment income and Pell grants for student financial aid. Other revenues and expenses include state capital project appropriations, and may also report one time transactions such as losses on the demolition of capital assets and the expense associated with termination and closeout of the Perkins federal loan program.

Higher Education Emergency Relief Fund (HEERF) (in thousands)			
	Federal Allocation	2021	2020
HEERFI	\$ 9,986	\$ 2,073	\$ 4,305
HEERF II	16,721	14,834	-
HEERF III	29,147	2,370	-
Total	\$ 55,854	\$ 19,277	\$ 4,305

The illustration below shows revenues by source (both operating and non-operating) used to fund the University's programs for the year ended June 30, 2021. The ensuing table compares revenues by source across fiscal years.



#### Revenues by Source (in thousands) For the year ended June 30

	2021		2020		2019	
Student tuition & fees	\$ 81,660	31.8%	\$ 87,282	31.6%	\$ 87,988	34.4%
Grants & contracts	73,925	28.8%	60,645	21.9%	54,218	21.2%
Auxiliary services	8,489	3.3%	21,031	7.6%	28,158	11.0%
State appropriation-operating	67,661	26.3%	65,447	23.7%	60,320	23.6%
State appropriation-capital	15,582	6.1%	34,021	12.3%	16,188	6.3%
Investment income	5,851	2.3%	5,708	2.1%	6,265	2.5%
Other revenue & gifts	3,689	1.4%	2,460	0.9%	2,487	1.0%
Total	\$ 256,857	100.0%	\$ 276,594	100.0%	\$ 255,624	100.0%

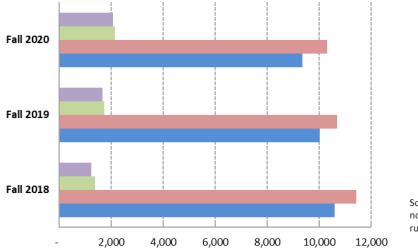
Tuition, student fees, and state operating appropriations are the primary sources of funding for the University's academic programs. The following two tables illustrate the changing levels in resident and nonresident tuition rates over the past three years and enrollment levels during that time. The university strives to meet market demand by investing in new programs, such as the new online graduate programs which accounted for \$5.1 million and \$4.3 million of revenue in FY21 and FY20 respectively.

### Full-Time Quarterly Tuition and S&A Fee Rates (10 through 18 credits)

#### with Percentage Change over Prior Year

Academic	Resident		Resident		Nonresident		Nonresident	
Year	Undergraduate	Change	Graduate	Change	Undergraduate	Change	Graduate	Change
2020-21	2,236	2.5%	4,005	2.5%	8,225	2.5%	9,298	2.5%
2019-20	2,181	2.5%	3,907	2.5%	8,025	2.4%	9,071	2.4%
2018-19	2,127	2.2%	3,813	2.2%	7,834	2.2%	8,856	2.2%

#### **Eastern Washington University Fall Enrollment**





- Graduate and Professional (FTE)
- Undergraduate (Headcount)
- Undergraduate (FTE)

Source: EWU Institutional Research (all students including non-matriculated, continuing education, online students, running start)

Historically, revenues received from governmental and private sources in the form of grants and contracts typically have been a consistent percentage of total revenue. As discussed earlier, funds were available to the University in FY21 and FY20 as part of the federal HEERF legislation which resulted in much more federal grant revenue recognized and will continue to impact this category into FY22.

The largest portion of auxiliary revenue comes from room and board charges within the Housing and Dining System, a separately audited segment of the university. FY21 and FY20 revenue was heavily impacted by the COVID-19 pandemic. Most students had moved out of university housing for the last term in FY20 as the university addressed health and safety concerns related COVID-19, and remote instruction throughout FY21 meant room occupancy was only a fraction of normal. Spring term occupancy decreased from 1,484 in FY19 to 179 in FY20 and 377 in FY21. Dining services revenue typically follows the number of students living on campus because most students have both room and meal plans. Other auxiliary units such as the Eagle Store and Parking Services experienced similar declines in revenue during FY21.

State capital appropriations increased in FY21 by \$18.4 million resulting mostly from the construction costs on the ISC which were paid for by these appropriations. Other revenues noted on the previous page include gifts of capital equipment, and in FY20 includes contributions recorded from charitable gift annuity contracts held by the university.

#### **Operating Expenses**

Shown below is an illustration of operating expenses by type (object) for the year ended June 30, 2021. The ensuing table compares expenses for fiscal years ending June 30.

## Eastern Washington University FY 2021 Operating Expenses by Type Benefits 12.7% Salaries & wages 47.5% Services, Supplies, Rent 17.3% Other expenses 0.9% Scholarships & Depreciation fellowships Utilities 7.1% 12.5% 2.0%

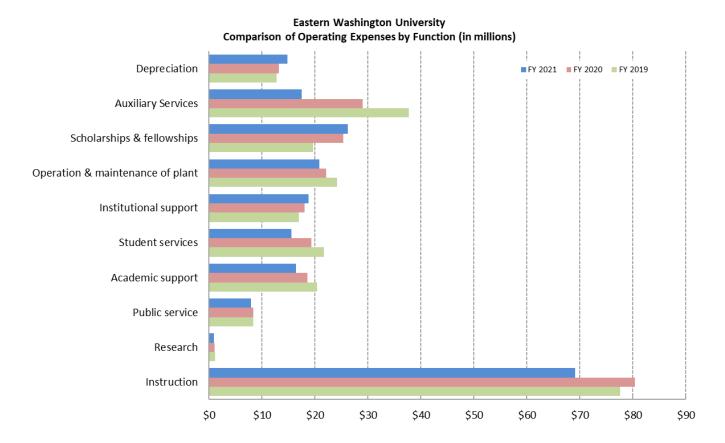
#### Operating Expenses by Type (in thousands) For the year ended June 30

	2021		2020		2019	
Salaries & wages	\$ 98,741	47.5%	\$ 114,280	48.6%	\$ 115,422	48.0%
Benefits	26,387	12.7%	36,147	15.4%	36,042	15.0%
Services, supplies and rent	35,909	17.3%	37,657	16.0%	44,657	18.6%
Scholarships & fellowships	26,093	12.5%	25,075	10.7%	19,132	8.0%
Utilities	4,145	2.0%	4,266	1.8%	5,423	2.3%
Depreciation	14,761	7.1%	13,167	5.6%	12,747	5.3%
Other expenses	1,946	0.9%	4,666	2.0%	6,841	2.8%
Total	\$ 207,982	100.0%	\$ 235,258	100.0%	\$ 240,264	100.0%

Employee compensation continues to account for over half of total operating expenses, even with FY21 and FY20 reductions in staffing levels as a response to the COVID-19 pandemic and related impacts. Between the end of FY19 and FY21, total employee headcount decreased by more than one third and was mostly attributable to student and nonstudent hourly positions in auxiliary operations such as dining services. However, a combination of reductions in administrative, classified and quarterly faculty had the most significant dollar impact, and accounted for a decrease of approximately 10% in salaries and wages between FY20 and FY21. The cost of health benefit premiums and retirement contribution rates continued to increase between FY19 and FY21, but perhaps more significantly, benefits expense is impacted by EWU's share of the collective retirement benefit and OPEB expense. Under current accounting requirements, expenses for these benefits are actuarially calculated and no longer based on the cash contributions to health and retirement plans. Overall compensation decreased almost 17% between FY20 and FY21, and accounted for a large part of the decrease in total operating expenses.

Total operating expenses decreased nearly 12% in FY21 after a 2% decrease in FY20. Scholarships expenses were higher from the disbursement of HEERF student aid funding in FY21 and FY20. Supplies, purchased services and travel expenses were reduced nearly 14% in FY21 in response to the pandemic's impact on University operations. Noncapitalized facility improvements are impacted by the amount of capital construction activity and typically varies each year. The most significant increase to operating expenses was lease expense, driven largely by the University's contract for the Catalyst building which recorded its first full year of activity in FY21. Other expenses, located below the nonoperating revenues and expenses section on the Statement of Revenues, Expenses, and Changes in Net Position, includes repayment of a portion of the federal capital contribution for the Perkins loan program and losses related to disposal and demolition of capital assets.

An alternative view of operating expenses is by functional (programmatic) classification as shown below for the years ended June 30.



Instructional expense comprises the largest single category of operating costs and mostly consists of compensation costs. Fluctuations in expenses for operation and maintenance of plant are largely impacted by changes in non-capitalized facility improvement activity. The amount varies by year depending on several factors including the types and timing of projects undertaken. As mentioned earlier, student aid funding provided through HEERF and disbursed to students in FY21 and FY20 impacted the scholarships category above. Costs for auxiliary services including dining were much lower after online instruction started in spring 2020 and continued through summer 2021. See Footnote 15 for additional detail regarding functional expenses.

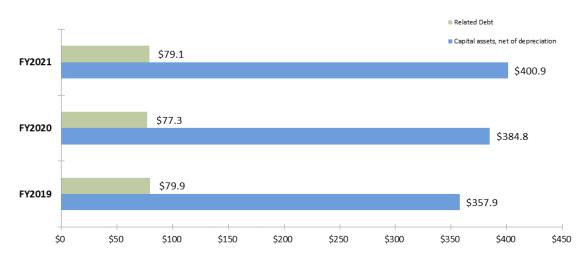
To monitor financial health the University calculates a variety of indicators that focus on results of operations, which are largely driven by tuition pricing, state appropriations, and compensation levels. These financial indicators are useful for institutional trend analysis and become more meaningful when compared to peer institutions (not included here) such as those with the same debt rating, similar student population and degree offerings, or to industry norms. Factors that could affect these financial indicators are student enrollment levels, tuition pricing, issuance of new revenue debt, new leases, funding levels for state and federal financial aid, and state appropriations at levels to cover increasing operating costs. It is important to be aware of the impact that new accounting pronouncements have on many of these metrics. In many cases significant changes over prior years occur as a result.

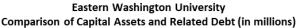
Liquidity is an important indicator of financial stability which can be measured by the number of days an institution is able to operate using unrestricted cash and investments that can be liquidated and spent within one year. The University has maintained its ability to cover operating costs. Additionally, the University has nearly six dollars of current assets to cover every dollar of current liabilities, better than the industry baseline of 2:1.

Financial Indicator	Definition	<u>Calculation</u>	FY 2021	FY 2020	FY 2019
Tuition dependency ratio (%)	Helps measure sensitivity to changes in enrollment levels	Net tuition and fees plus governmental grants to the institution for student tuition divided by the sum of operating and non-operating revenues	51.0	53.3	53.6
Unrestricted financial resources-to-operations (x)	Measures coverage of annual operations by the most liquid resources	Unrestricted net position divided by total adjusted operating expenses	.215	.048	.004
Annual days cash on hand	Measures the number of days an institution is able to operate (cover its cash operating expenses)	Annual liquidity times 365 divided by total expenses less depreciation and unusually large non-cash expenses	348	266	242
Current ratio	Measures liquidity – ability to meet current obligations with liquid assets	Current assets divided by current liabilities	5.68	4.27	3.74

#### **Capital Asset and Debt Activities**

The University continues to increase the investment in capital assets each year. Construction costs for the new Interdisciplinary Science Center added nearly \$13 million and \$31 million in FY21 and FY20 respectively to total capital assets. Other significant increases during this time include the science building renovation, athletics red turf replacement, ongoing reroofing projects and the capitalization of tenant improvements and furnishings and equipment for the new Catalyst building in downtown Spokane for which the university is a primary tenant (see footnote 9 for more information).





The University's Comprehensive Facilities Master Plan is used to guide the long-range physical development of campus facilities, focusing on critical areas of need, space utilization, and preservation of the infrastructure of state assets. The chart above shows the change of investment in capital assets and the associated debt load used to partially finance the construction of those assets.

No new bond debt was issued during the fiscal years 2021, 2020 or 2019. The University issued Services and Activities Fee Refunding Bonds, Series 2016A, on August 30, 2016 and Revenue bonds, Series 2016B, on October 13, 2016. The proceeds of the Series 2016A bonds were used to refinance the remaining principal balance of the Series 2006 bonds (which had both revenue and refunding components), and the proceeds of the Series 2016B bonds were used to finance the remodel of the Pence Union Building. During FY21, the University issued nearly \$4.5 million in new debt through the Office of State Treasurer's (OST) Certificate of Participation (COP) program, which provides funding for equipment and real estate purchases through financing contracts. See footnote 9 for more information. Debt service coverage remains healthy as demonstrated by the financial ratios below.

Financial Indicator	Definitions	Calculation	FY 2021	FY 2020	FY 2019
Expendable financial resources to direct debt (x)	Measures coverage of direct debt by financial resources that are ultimately expendable	Expendable financial resources divided by direct debt	0.73	0.33	0.21
Financial debt burden ratio (%)	Examines dependence on borrowed funds as a source of financing the mission and the relative cost of borrowing to overall expenditures	Principal and interest on capital debt and lease divided by operating and non-operating expenses less depreciation plus principal paid on capital debt and leases	2.23	2.37	2.22
Debt service coverage (x)	Measures actual margin of protection for annual debt service payments from annual operations. A higher ratio is considered to be advantageous while a declining ratio may be cause for concern.	Annual operating surplus (deficit) plus interest and depreciation expenses divided by actual principal and interest payments	10.28	3.64	2.30

Additional information concerning capital asset and debt activity is provided in the footnotes (see Footnote 7 through 11).

#### Summary of Financial Health and Economic Factors That Will Affect the Future

In fiscal years 2021 and 2020, unrestricted net position improved as the university adjusted expenses in response to the COVID-19 pandemic's impacts on operations, growth in online graduate programs remained strong, state appropriations helped to offset declines in operating tuition, and capital appropriations provided funding for large capitalized projects. Additionally, net position was positively impacted by federal stimulus funding intended to fill lost revenue as a result of the pandemic.

Generation of tax revenue at the state level and subsequent appropriations to state agencies remains uncertain although the outlook is currently more positive than earlier in the pandemic. The state of Washington, through the legislative process, allocates funding to higher education institutions based on prior biennia operating appropriations adjusted for current biennia policy and funding decisions. The state compensation and benefit funding policy for higher education institutions shifted in the 2017-19 biennium. In prior biennia, the state funded 100% of compensation and benefit increases for state supported programs at a level commensurate to the classified employee contract provision. For the 19-21 biennium and forward, the state is funding approximately 50% of these costs, with the remaining amount to be covered by the University. Additionally, tuition policy for Washington undergraduates limits tuition increases. These policies contribute to a low revenue growth environment. In FY22, the University continues to actively manage the economic situation and the impact on state operating and capital appropriations. Furthermore, changes in enrollment mix will continue to impact tuition revenue. Fall 2021 marked the return to in person classes at the University's Cheney and Spokane campuses, but revenue from auxiliary services including housing and dining continues to be below pre-pandemic levels. At the end of FY21, approximately \$17.4 million in HEERF funding remained available to fill revenue gaps occurring as a result of the pandemic.

In October 2021, Moody's Investors Service issued an update to the credit analysis of the University. This was due to a Moody's Investors Service change in Higher Education methodology to include issuer ratings and limited pledge ratings separately. On October 15, 2021 Moody's assigned an A1 issuer rating to Eastern Washington University and downgraded the University's limited pledge revenue bonds to A2 from A1.

## **Statements of Net Position**

June 30, 2021 and 2020

Current assets:         \$ 150,652,254         \$ 105,031,718           Sub-term investments         11,143,890         27,775,759           Depositive fixed advances of 5594,052 and \$516,234, respectively)         12,122,242         22,123,237           Other assets         1342,073         584,041         22,152,343           Noncurrent assets:         11358,827         10,62,343,833         10,62,343,833           Other assets:         113,58,827         9,426,553         0,42,553           Other long term investments         11,358,827         9,426,553         0,42,553           Other long term investments         11,358,827         9,426,553         0,42,553           Other long term investments         11,358,827         9,426,553         0,426,553           Other long term investments         11,358,827         9,426,553         0,426,553           Other long term investments         11,358,827         9,426,553         10,426,553           Other long term investments         11,358,827         9,426,553         11,358,827         9,426,553           Other long term investments         11,358,827         9,426,553         12,359,374         12,359,374           Other long term investments         11,358,827         9,428,333         12,259,973         12,259,973	ASSETS	J	une 30, 2021	Ju	ine 30, 2020
Short-term investments         11,145,040         22,705,795           Deposit with State of Washington         5,337,761         6,775,824           Accounts receivable (net of allowances of 5590,052 and 5516,234, respectively)         12,229,122         20,354,899           International controls         11,358,827         9,452,614         2,121,932           Other assets         119,954,224         15,263,43,833         584,044           International controls         11,358,827         9,462,563         3,453,813           Other incyrem investments         11,358,827         9,426,563         12,100,375           Student loavs receivable (less allowance         11,135,827         9,426,563         12,100,375           Student loavs receivable (less allowance         11,135,827         9,426,453         12,100,375           Student loavs receivable (less allowance         11,135,827         12,643,958         12,100,976           Copital asset, set of accumulated expensions         24,003,930,987         12,054,996         12,26,996           Deferred outflows of resources related to OPE8         21,264,973         12,644,723         12,644,723           Total asset         2         3,413,203         11,264,996         12,26,996         12,264,996           Current labilities         2         3,453		ć	150 655 254	÷	105 021 710
Deposit with State of Washington         5.337,781         6.745,824           Accounts receivable (net of allowances of \$594,002 and \$516,234, respectively)         1,425,614         2,121,152           Other assets         185,944,334         162,343,833           Noncurrent assets         185,944,334         162,343,833           Other long-term investments         11,358,827         9,426,563           Other long-term investments         145,944,334         121,900,753           Student long-term investments         146,944,334         121,900,753           Unamortized insurance costs on bond issuance         940,943,053         344,833,012           Total concurrent assets         103,848,053         344,833,012           Total assets         103,849,053         344,833,012           Total assets         103,849,055         342,833,012           Total assets         103,049,055         342,833,012           Total assets         103,049,055         342,833,012           Total assets         103,049,055         342,843,002           Deferred outflows of resources         5         112,644,723           Current labilities:         6         94,779,303         5         117,786,065           Current labilities:         5         94,132,343,853         1		Ş		Ş	
Accounts receivable (net of alfowances of \$594,062 and \$516,234, respectively) 22,121,22 20,154,899 1,452,614 2,121,592 Other assets Total current assets: Endowment insetments Endowments Endowmen					
Inventories         1,452,614         2,121,502           Other assets         189,344,324         162,343,833           Incurrent assets         189,344,324         162,343,833           Incurrent assets         199,344,324         162,343,833           Incurrent assets         9,426,563         9,426,563           Other long-term investments         9,426,563         9,426,563           Other long-term investments         9,426,563         100,575           Student long-term investments         9,426,533         60,435           Inamortized insuance costs on bond issuance         1,835,827         9,426,533           Total assets         1,038,495         120,599,055         3,834,833,912           Total assets         1,038,495         5,122,646,63         1,205,979           Total assets         3,605,104,030         5,12,644,723         7,201,902           Total assets         3,126,447,73         7,201,902         7,212,948         7,202,948         7,202,948         7,202,948         7,202,948         7,201,902         7,212,948         7,201,902         7,212,948         7,201,902         7,212,948         7,201,902         7,212,948         7,202,948         7,202,943         7,212,948         7,201,902         7,212,948         7,202,942					
Other assets         136,073         596,041           Total current assets:         Indownent investments         11,358,327         162,243,333           Indownent investments         940,644,374         162,243,833           Student loars receivable (ites allowances of 595,815 and 51,061,630, respectively)         1,258,773         2,281,772           Unamonized insurance convoluted (ites allowances of 595,815 and 51,061,630, respectively)         1,252,473         2,381,732           Capital assets, net of accumulated depreciation         400,393,035         384,833,012           Total nonurrent assets         2         60,445         2           Deferred outflows of resources related to pensions         5         11,226,496         5         12,644,723           Deferred outflows of resources related to DPEB         7,212,946         5         12,644,723           Current liabilities:         8         9,418,330         5         11,726,065           Accounts payable         8,777,833         5         11,786,065         3,773,33         5         11,786,065           Current liabilities:         8         9,418,330         5         13,646,225         13,647,03         5         13,649,03         3,649,03         3,649,03         1,986,933         10,155,106         10,155,106         10,155,106<					
Total current assets         189,944,324         162,343,633           Noncurrent assets:         11,338,827         9,426,563           Other long-term investments         9,426,563           Other long-term investments         9,426,563           Unamoritzed insurance costs on bond issuance         9,632,317,32           Unamoritzed insurance costs on bond issuance         9,639,303           Age statication asset         1,038,487           Capital assets, net of accumulated depreciation         400,939,035           Total noncurrent assets         5,052,02           Total assets         5,050,02           Deferred outflows of resources related to pensions         5           Deferred outflows of resources related to DPEB         7,212,948           Accound payable         8,977,939           Accound payable         8,977,939           Accound payable         9,242,578           Accound payable         9,242,578           Accound payable         9,372,439,397           Total other postemployment benefit (OPEB) liability, current portion         1,1766,055           Total other postemployment benefit (OPEB) liability, current portion         1,057,79           Total other postemployment benefit liability         18,889,892           Total other postemployment benefit liability					
Noncurrent assets:         11.358,827         9.426,563           Endowment investments         11.358,827         3.426,563           Student loans receivable (less allowances of \$965,815 and \$1,061,630, respectively)         12.825,473         2.281,723           Unamonitied insurance costs on bod issurace         10.038,405         1.205,979         3.484,833,912           Total assets.         410,519,9706         410,099,197         5.633,20         410,099,197           Total assets.         5.608,2008         5.72,443,030         5.72,443,030         5.72,443,030           Deferred outflows of resources related to pensions         5         11.226,896         5.72,443,030         5.72,443,030           Deferred outflows of resources         5         11.248,803         5.11,226,896         7.201,502           Total adtered outflows of resources         5         9.418,933         5.11,780,065         10.55,104           Current liabilities:         5         9.418,933         5.11,780,065         10.55,438           Current liabilities:         5         9.418,933         5.11,780,065         10.55,438           Current liabilities:         5.92,778         10.55,54,381         10.55,438           Noncurrent liabilities:         2.32,778         10.55,54,381         10.55,4381					
Endowment investments         11.358,827         9.426,563           Other long receivable (less allowances of \$965,815 and \$1,061,630, respectively)         13.82,473         2.381,732           Build of the set of \$965,815 and \$1,061,630, respectively)         13.82,473         2.381,732         6.0,338           Restricted net pension asset         10.038,495         1.205,579         324,433,912           Total noncurrent assets         416,139,706         410,099,197           Total assets         5         506,00,000         5         572,244,030           Deferred outflows of resources related to pensions         5         11,226,896         7         72,01,902           Deferred outflows of resources         2         14,8303,844         5         19,846,225           LIABUTES         Current labilities:         7         7,201,902         7         7,201,902           Accounts payable         \$         9,418,303         \$         11,766,065           Accounts payable         \$         9,418,430         \$         11,766,065           Accounts payable         \$         9,418,303         \$         11,766,065           Accounts payable         \$         9,418,303         \$         11,766,065           Accounts payable         \$         9					/
Other long-term investments         940,044         12,190,575           Studem loam receivable (less allowances of 5965,813 and \$1,061,630, respectively)         1,825,473         2,381,732           Unamotized insurance costs on bond issuance         56,937         60,436         1,205,979           Capital assets, net of accumulated depreciation         400,033,035         384,833,917           Total noncurrent assets         5         606,104,030         5         572,443,030           DEFERRED OUTFLOWS OF RESOURCES         5         11,226,896         5         12,264,972           Deferred outflows of resources related to pensions         5         7,721,948         7,201,902           Total deferred outflows of resources related to DPEB         7,721,948         7,201,902         7,210,902           Total deferred outflows of resources         3         18,439,844         3         19,846,225           LABLITTES         Current liabilities:         8,875,781         10,055,4281         0,941,530         5         11,256,985         1,1786,065           Current liabilities:         1,016,51,041         33,341,1801         33,341,1801         33,341,1801         33,341,1801           Deposits or funds held for others         9,29,778         20,673,781         0,00,552,781         10,0554,281	Noncurrent assets:				
Student ions receivable (less allowances of \$965,815 and \$1,061,630, respectively)         1,825,473         2,381,72           Unamoticed insurance costs on bond issuance         1,038,495         1,038,495         1,025,973           Gapital assets, net of accumulated depreciation         410,159,706         410,039,197           Total noncurrent assets         5         606,100,000         5         572,443,000           Deferred outflows of resources related to pensions         5         1,1226,896         5         12,644,723           Deferred outflows of resources related to DPEB         7,212,948         7,201,592         Total aderered outflows of resources         7,201,592           Total aderered outflows of resources         5         9,418,303         5         11,786,065           Accound liabilities:         8,779,397         10,165,104         8,272,03         604,756           Accound liability, current portion         9,22,03         604,756         3,341,801         38,193,341           Noncurrent liabilities:         0         3,341,801         38,193,341         38,193,341           Noncurrent liabilities:         5         9,418,303         5         1,786,065           Compensated absences         8,395,982         9,001,252         78,809,471         38,419,341           Total o	Endowment investments		11,358,827		9,426,563
Unamorized insurance costs on bond issuance         55,932         60,436           Restricted net pension asset         1,038,495         1,205,979           Capital assets, net of accumulated depreciation         400,939,035         384,833,912           Total noncurrent assets         5         666,160,000         5         572,443,030           DEFERRED OUTFLOWS OF RESOURCES         5         11,226,896         5         12,644,723           Deferred outflows of resources related to pensions         5         11,226,896         5         12,644,723           Deferred outflows of resources         5         11,226,896         5         12,644,723           Current liabilities:         5         9,418,303         5         11,786,065           Accounts payable         5         8,779,81         10,551,104           Deposits or funds held for others         922,203         694,756         10,052,79           Unearned revenue         8,877,781         10,551,044         293,778         10,766,73           Total other postemployment benefit (OPEB) liability, current portion         1,105,279         1,135,538         10,052,798         10,155,104           Noncurrent liabilities         33,341,800         33,341,800         33,341,800         33,341,800         33,341,800         <	Other long-term investments				12,190,575
Restricted net pension asset         1.038.495         1.038.495         1.038.495         3.038.435.912           Total noncurrent assets         3         6.061.04.030         3         3.038.339.12           Total assets         3         6.061.04.030         3         3.038.339.12           Deferred outflows of resources related to pensions         5         11.226,896         5         12.644,723           Deferred outflows of resources related to OPEB         7.210.980         7.210.980         7.201.592           Total adeferred outflows of resources         3         18.439.844         3         19.846.225           LABILITES         Current liabilities:         3         8.779.397         10.165.104           Accound isabilities         8,779.397         10.165.104         9.47.56           Unearned revenue         8,875.781         10.554.281         10.554.281           Not pension liability, current portion         1.015.279         1.135.533         1.105.279         1.135.53.331           Compensated absences         8,395.982         9.001.252         78.209.247         1.26.47.733           Compensated absences         8,395.982         9.001.252         1.82.67.673         1.27.67.673           Total outhere basemployment benefit liability         1.6.739.7632	Student loans receivable (less allowances of \$965,815 and \$1,061,630, respectively)				2,381,732
Capital assets, net of accumulated depreciation         400.939.035         384.833.912           Total noncurrent assets         416.159.206         410.099.197           Total assets         5 606.104.030         5 572,443.030           DFFERRED OUTFLOWS OF RESOURCES         5         12,264.96         5         12,644,723           Deferred outflows of resources related to DPEB         7,221.948         7,220.502         5         19,846.225           LABILITIES         Current liabilities:         8         9,418.033         \$         11,786.065           Accounts payable         \$ 9,418.033         \$         11,786.065         30,554.281           Unearnet revenue         8,875,781         10,554.081         364.756         10,554.981           Unearnet revenue         8,875,781         10,554.981         364.756         364.756           Unearnet revenue         8,875,781         10,554.981         364.756         364.756           Unearnet revenue         8,875,781         10,554.981         364.756         364.756           Not pension liability, current portion         1,105.279         1,135.533         30,412.000         35.89.929         9,001.252           Net pension liability         Compensited absences         8,395.982         9,001.252			-		-
Total assets         416,159,706         410,099,197           Total assets         5         606,104,030         5         572,443,030           DEFERRED OUTFLOWS OF RESOURCES         5         11,226,896         5         12,644,723           Deferred outflows of resources related to OPEB         7,212,948         7,201,502         5         19,846,225           LABILITIES         Current liabilities         5         6,418,033         5         11,786,065           Accrued liabilities         5         6,418,033         5         11,786,065         Accrued liabilities         8,779,397         10,165,104           Deposits or funds held for others         9,22,203         694,756         10,055,793         10,155,793         11,35,533         11,355,333<					
Total assets         \$ 606,104,030         \$ 572,443,030           DEFERRED OUTFLOWS OF RESOURCES         Deferred outflows of resources related to DPEB         7,210,502         \$ 11,226,896         \$ 12,644,723           Deferred outflows of resources related to DPEB         \$ 7,210,502         \$ 19,845,225         \$ 19,845,225           LIABUITES         Current liabilities:         \$ 9,418,303         \$ 11,786,065         \$ 7,71,397         10,165,104           Depende liabilities in the diff or others         9,22,203         \$ 994,755         10,554,281         \$ 267,673           Unearned revenue         8,875,781         10,554,281         \$ 33,411,801         \$ 38,933,341           Not pensated absences         8,395,982         9,001,252         \$ 44,30,341         \$ 38,193,341           Noncurrent liabilities:         \$ 33,411,801         \$ 38,193,341         \$ 38,193,341         \$ 38,193,341           Noncurrent liabilities:         \$ 16,308,170         \$ 44,950,480         \$ 5 220,600,433         \$ 225,673,321           Deferrence inflows of resources         \$ 3,395,982         9,001,252         \$ 38,993,980         \$ 5 22,673,321           Noncurrent liabilities         \$ 3,395,982         \$ 200,909,433         \$ 225,673,321         \$ 225,673,321           Deferrenc inflows of resources         \$ 318,787					
DEFERRED OUTFLOWS OF RESOURCES           Deferred outflows of resources related to pensions         \$ 11,226,896         \$ 12,644,723           Deferred outflows of resources related to OPEB         \$ 11,226,896         \$ 12,644,723           Total deferred outflows of resources related to OPEB         \$ 11,226,896         \$ 12,644,723           LABILITIES         \$ 11,226,896         \$ 11,226,896         \$ 12,644,723           Current liabilities:         \$ 20,203         \$ 9,418,303         \$ 11,786,065           Accound liabilities         \$ 8,779,397         \$ 11,786,065         \$ 8,779,397         \$ 10,165,104           Deposits or funds held for others         \$ 8,775,781         10,055,4281         \$ 94,183,013         \$ 247,673           Total other postemployment benefit (OPEB) liability, current portion         \$ 1,052,779         \$ 1,35,533         \$ 10,554,281           Noncurrent liabilities:         \$ 33,411,801         \$ 33,413,801         \$ 38,193,341           Compensated absences         \$ 8,395,982         9,001,252         \$ 78,802,477           Not person liability         16,608,170         \$ 11,726,048         \$ 225,673,321           Deferred inflows of resources         \$ 19,415         \$ 200,809,433         \$ 225,673,321           Deferred inflows of resources related to pensions         \$ 18,747,980         <		<u>_</u>		<u> </u>	
Deferred outflows of resources related to DPEB         \$             11,226,396         \$             12,24,723         7,212,394         \$             7,201,502         \$             7,210,402         \$             7,210,402         \$             7,210,402         \$             7,201,502         \$	l otal assets	Ş	606,104,030	Ş	572,443,030
Deferred outflows of resources related to DPEB         \$             11,226,396         \$             12,24,723         7,212,394         \$             7,201,502         \$             7,210,402         \$             7,210,402         \$             7,210,402         \$             7,201,502         \$	DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows of resources related to OPEB         7,212,948         7,212,948         7,201,502           LABLITIES         Current liabilities:         Accounts payable         \$ 9,418,303         \$ 11,786,065           Accounts payable         \$ 9,418,303         \$ 11,786,065         922,203         694,755,104           Deposits or funds held for others         922,203         694,756         944,756,104           Deposits or funds held for others         922,203         694,756         10,554,281           Unearned revenue         8,875,781         10,554,281         205,773           Total other postemployment benefit (OPEB) liability, current portion         4,017,060         3,589,929           Total current liabilities:         33,411,801         38,193,341           Noncurrent liabilities:         8,395,982         9,001,252           Compensated absences         8,395,982         9,001,252           Not al dree postemployment benefit liability         16,808,170         34,950,480           Total other postemployment benefit liability         16,739,7632         1187,479,980           Total absences         \$ 200,809,433         \$ 225,673,321           Total displicities         \$ 200,809,433         \$ 225,673,321           Deferrent liabilities         \$ 225,673,321         \$ 200,		\$	11,226,896	\$	12,644,723
Total deferred outflows of resources         \$         18,439,844         \$         19,846,225           LABILITIES         Current liabilities:         \$         9,418,303         \$         11,786,065           Accounds payable         \$         9,418,303         \$         11,786,065           Accounds payable         \$         9,418,303         \$         11,786,065           Deposits or funds held for others         922,203         694,756         0           Unearmed revenue         \$,875,781         10,554,281         233,778         267,673           Noter postemployment benefit (OPEB) liability, current portion         1,315,533         13,813,533         38,193,341           Noncurrent liabilities:         3,341,801         38,193,341         38,193,341           Noncurrent liabilities:         6,395,982         9,001,252         64,719,001           Total ourrent liabilities:         16,605,755         78,809,247         187,479,980           Total outer postemployment benefit liability         16,739,763         187,479,980         5         200,809,433         5         225,673,321           Deferred inflows of resources related to OPEB         22,110         19,2187         19,2187         70,830,247         19,415         20,670,318         20,670,318	Deferred outflows of resources related to OPEB		7,212,948		7,201,502
Current liabilities:         \$ 9,418,303         \$ 1,786,063           Accounts payable         \$ 9,212,03         694,756           Deposits or funds held for others         922,203         694,756           Unearned revenue         8,875,781         10,554,281           Net pension liability, current portion         293,778         267,673           Total other postemployment benefit (OPEB) liability, current portion         1,105,279         1,135,533           Noncurrent liabilities:         33,411,801         38,193,341           Compensated absences         8,395,982         9,001,252           Net pension liability         15,80,829         9,001,252           Total other postemployment benefit liability         15,80,8170         34,950,480           Total other postemployment benefit liability         15,80,821,70         34,950,480           Total other postemployment benefit liability         16,732,905         64,719,001           Total other postemployment benefit liability         16,732,905         520,809,433         5225,673,321           Deferent inabilities         227,110         192,887           Total liabilities         5         19,415         5         20,603,433         5225,673,321           Deferend inflows of resources related to pensions         18,187,870	Total deferred outflows of resources	\$	18,439,844	\$	19,846,225
Current liabilities:         \$ 9,418,303         \$ 1,786,063           Accounts payable         \$ 9,212,03         694,756           Deposits or funds held for others         922,203         694,756           Unearned revenue         8,875,781         10,554,281           Net pension liability, current portion         293,778         267,673           Total other postemployment benefit (OPEB) liability, current portion         1,105,279         1,135,533           Noncurrent liabilities:         33,411,801         38,193,341           Compensated absences         8,395,982         9,001,252           Net pension liability         15,80,829         9,001,252           Total other postemployment benefit liability         15,80,8170         34,950,480           Total other postemployment benefit liability         15,80,821,70         34,950,480           Total other postemployment benefit liability         16,732,905         64,719,001           Total other postemployment benefit liability         16,732,905         520,809,433         5225,673,321           Deferent inabilities         227,110         192,887           Total liabilities         5         19,415         5         20,603,433         5225,673,321           Deferend inflows of resources related to pensions         18,187,870					
Accounts payable         \$ 9,418,303         \$ 11,786,065           Accrued liabilities         9,273,397         10,165,104           Deposits or funds held for others         9,22,03         694,756           Unearned revenue         8,875,781         10,554,281           Net pension liability, current portion         1,105,279         1,135,533           Long-term liabilities         4,017,060         3,589,929           Total other postemployment benefit (OPEB) liability, current portion         1,105,279         1,135,533           Noncurrent liabilities:         8,395,982         9,001,252           Compensated absences         8,395,982         9,001,252           Net pension liability         16,733,005         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total oncurrent liabilities         1167,397,632         187,479,980           Total interest in irrevocable split interest agreements         2225,673,321         182,877           Deferred inflows of resources related to pensions         19,415         \$ 20,610           Net investment in capital assets         \$ 19,415         \$ 305,231,042           Net investment in capital assets         \$ 318,654,796         \$ 305,231,042           Net investment in capital assets         \$ 5,41	LIABILITIES				
Accrued liabilities         8,779,397         10,155,104           Deposits or funds held for others         922,203         684,756           Unearned revenue         8,875,781         105,554,281           Net pension liability, current portion         1,105,279         1,135,533           Total other postemployment benefit (OPEB) liability, current portion         4,017,060         3,589,929           Total current liabilities         33,411,801         38,193,341           Noncurrent liabilities         8,395,982         9,001,252           Compensated absences         8,395,982         9,001,252           Noncurrent liabilities         80,460,575         788,092,471           Total other postemployment benefit liability         16,732,905         64,719,001           Long-term liabilities         80,460,575         788,092,447           Total oncurrent liabilities         167,737,937,582         187,479,980           Total loncurrent liabilities         167,737,982         187,479,980           Total loncurrent liabilities         \$20,000,433         \$225,673,321           DEFERRED INFLOWS OF RESOURCES         Unamortized gain on bond refunding         \$27,110         192,887           Remainder interest in irrevocable split interest agreements         \$21,87,479         \$30,52,604	Current liabilities:				
Deposits or funds held for others         922,203         694,756           Unearned revenue         8,875,781         10,554,281           Net pension liability, current portion         1,105,279         1,135,533           Long-term liabilities         33,411,801         33,89,229           Total current liabilities         33,411,801         38,193,341           Noncurrent liabilities         33,411,801         38,193,341           Noncurrent liabilities         8,395,982         9,001,252           Net pension liability         16,808,170         34,950,480           Total current liabilities         8,395,982         9,001,252           Net pension liability         16,732,905         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total noncurrent liabilities         20,809,433         \$ 225,673,321           DEFERED INFLOWS OF RESOURCES         \$ 20,0809,433         \$ 225,673,321           Unamortized gain on bond refunding         \$ 27,610,41         20,870,318           Total deferred inflows of resources related to OPEB         22,610,041         20,870,318           Total cerred inflows of resources related to OPEB         22,610,041         20,870,318           Total deferred inflows of resources related to OPEB         22,610,041		\$		\$	
Unearned revenue         8,875,781         10,554,281           Net pension liability, current portion         233,778         267,673           Total other postemployment benefit (DPEB) liability, current portion         4,017,060         3,589,929           Total current liabilities         33,411,801         38,103,341           Noncurrent liabilities:         33,411,801         38,103,341           Compensated absences         8,395,982         9,001,252           Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liabilities         8,395,982         9,001,252           Total oncurrent liabilities         8,0460,575         78,809,247           Total oncurrent liabilities         167,397,632         187,479,980           Total inoncurrent liabilities         167,397,632         277,110         192,887           Total inoncurrent liabilities         227,110         120,887         8,950,244           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         2,610,041         22,670,318           Total deferred inflows of resources         \$         318,654,796         \$         305,231,042           Net postinton         Endowments					
Net pension liability, current portion         293,778         267,673           Total other postemployment benefit (OPEB) liability, current portion         1,105,279         1,135,533           Long-term liabilities         33,411,801         38,193,341           Noncurrent liabilities         33,411,801         38,193,341           Noncurrent liabilities         6,07,060         3,589,592         9,001,252           Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liability         16,1732,905         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total oncurrent liabilities         5         200,809,433         5         225,673,321           DEFERRED INFLOWS OF RESOURCES         80,460,575         78,809,247         167,397,632         187,479,980           Deferred inflows of resources related to pensions         18,187,870         8,950,244         22,610,41         20,870,313           Deferred inflows of resources related to pensions         18,187,870         8,950,244         22,610,41         20,870,314           Deferred inflows of resources         \$         318,654,796         \$         305,231,042           Net investment in capital assets         \$         \$         \$         30,4	·				
Total other postemployment benefit (OPEB) liability, current portion         1,105,279         1,135,533           Long-term liabilities, current portion         4,017,060         3,589,929           Total current liabilities         33,411,801         38,193,341           Noncurrent liabilities:         5,395,982         9,001,252           Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liability         61,732,905         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total oncurrent liabilities         167,397,632         187,479,980           Total inabilities         5 200,809,433         \$ 225,673,321           DEFERRED INFLOWS OF RESOURCES         118,187,870         8,950,244           Unamortized gain on bond refunding         \$ 19,415         \$ 20,610           Remainder interest in irrevocable split interest agreements         227,110         192,887           Deferred inflows of resources related to OPEB         \$ 318,654,796         \$ 305,231,042           Restricted for:         Nonexpendable:         \$ 41,044,436         \$ 300,31.89           Long basets         \$ 5,416,860         \$ 5,364,215         \$ 5,90,113         \$ 5,377,330           Net investment in capital assets         \$ 6,90,11					
Long-term liabilities, current portion         4,017,060         3,589,929           Total current liabilities         33,411,801         38,193,341           Noncurrent liabilities         8,395,982         9,001,252           Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liability         61,732,905         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total noncurrent liabilities         167,397,632         187,479,980           Total noncurrent liabilities         220,809,433         \$ 225,673,321           DEFERRED INFLOWS OF RESOURCES         227,110         192,887           Deferred inflows of resources related to pensions         227,110         192,887           Deferred inflows of resources related to pensions         220,870,318         \$ 30,034,059           Net investment in capital assets         \$ 318,654,796         \$ 305,231,042           Restricted for:         Nonexpendable:         \$ 318,654,796         \$ 305,231,042           Loans         5,690,113         5,377,330         \$ 30,034,059           Net investment in capital assets         \$ 5,690,113         \$ 337,330         \$ 30,034,059           Net pension Asset         0,038,497         1,203,497         \$ 30,5			-		
Total current liabilities         33,411,801         38,193,341           Noncurrent liabilities:         33,411,801         38,193,341           Noncurrent liabilities:         6,8,395,982         9,001,252           Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liability         61,732,905         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total noncurrent liabilities         167,397,632         187,479,980           Total liabilities         220,809,433         \$ 225,673,321           DEFERRED INFLOWS OF RESOURCES         227,110         192,887           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         22,610,041         20,870,318           Total deferred inflows of resources         \$ 318,654,796         \$ 305,231,042           Net investment in capital assets         \$ 318,654,796         \$ 305,231,042           Restricted for:         Nonexpendable:         \$ 318,654,796         \$ 305,231,042           Nonexpendable:         \$ 41,044,436         \$ 30,034,059           Nonexpendable					
Noncurrent liabilities:         8,395,982         9,001,252           Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liability         16,808,170         34,950,480           Long-term liabilities         80,460,575         78,809,247           Total noncurrent liabilities         167,397,632         187,479,980           Total noncurrent liabilities         5         200,809,433         5         225,673,321           DEFERRED INFLOWS OF RESOURCES         188,7870         8,950,244         192,887           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         22,610,041         20,870,318           Total deferred inflows of resources         5         318,654,796         \$         30,5231,042           Net investment in capital assets         \$         318,654,796         \$         305,231,042           Restricted for:         Nonexpendable:         5         5,690,113         5,377,330           Capital projects         4,087,210         3,140,451         5,990,133         5,377,330           Capital projects         4,087,210         3,140,451         8,176,920         5,595,81,113           Endowments and other </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Compensated absences         8,395,982         9,001,252           Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liability         61,732,905         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total oncurrent liabilities         167,397,632         187,479,980           Total liabilities         \$200,809,433         \$225,673,321           DEFERRED INFLOWS OF RESOURCES           Unamortized gain on bond refunding         \$19,415         \$20,610           Remainder interest in irrevocable split interest agreements         227,110         192,887           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         222,610,041         20,870,318           Total deferred inflows of resources         \$318,654,796         \$30,5231,042           Restricted for:         Nonexpendable:         \$30,034,059           Expendable:         5,690,113         5,377,330           Loans         5,690,113         5,377,330           Capital projects         4,087,210         3,140,451           Endowments and other         8,176,920         5,958,113           Net Pension Asset			33,411,801		38,193,341
Net pension liability         16,808,170         34,950,480           Total other postemployment benefit liability         61,732,905         64,719,001           Long-term liabilities         167,397,632         187,479,980           Total noncurrent liabilities         167,397,632         187,479,980           DEFERRED INFLOWS OF RESOURCES         \$ 200,809,433         \$ 225,673,321           DEFERRED INFLOWS of RESOURCES         227,110         192,887           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         22,610,041         20,870,318           Total deferred inflows of resources         \$ 41,044,436         \$ 30,034,059           NET POSITION         \$ 318,654,796         \$ 305,231,042           Restricted for:         \$ 5,416,860         5,364,215           Expendable:         \$ 5,416,860         5,364,215           Loans         \$ 5,690,113         5,377,330           Capital projects         4,087,210         3,140,451           Endowments and other         \$ 1,038,497         1	Noncurrent liabilities:				
Total other postemployment benefit liability         61,732,905         64,719,001           Long-term liabilities         80,460,575         78,809,247           Total noncurrent liabilities         167,397,632         187,479,980           Total liabilities         \$ 200,809,433         \$ 225,673,321           DEFERRED INFLOWS OF RESOURCES         \$ 200,610         \$ 227,110         192,887           Deferred inflows of resources related to pensions         18,187,870         8,950,244         \$ 22,610,041         20,870,318           Total deferred inflows of resources related to OPEB         \$ 22,610,041         20,870,318         \$ 30,034,059           NET POSITION         \$ 318,654,796         \$ 30,52,231,042         \$ 30,034,059           Net investment in capital assets         \$ 318,654,796         \$ 30,52,321,042           Restricted for:         \$ \$ 318,654,796         \$ 30,52,321,042           Loans         \$ \$,416,860         \$,364,215           Expendable:         \$ \$,416,860         \$,364,215           Loans         \$,690,113<	Compensated absences		8,395,982		9,001,252
Long-term liabilities         80,460,575         78,809,247           Total noncurrent liabilities         167,397,632         187,479,980           \$ 200,809,433         \$ 225,673,321           DEFERRED INFLOWS OF RESOURCES         2         2           Unamortized gain on bond refunding         \$ 19,415         \$ 20,610           Remainder interest in irrevocable split interest agreements         227,110         192,887           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         22,610,041         20,870,318           Total deferred inflows of resources         \$ 41,044,436         \$ 30,034,059           NET POSITION         \$ 318,654,796         \$ 305,231,042           Restricted for:         Nonexpendable:         \$ 5,416,860         5,364,215           Expendable:         \$ 5,416,860         5,364,215         \$ 5,690,113         5,377,330           Capital projects         4,087,210         3,140,451         \$ 5,958,113         5,377,330           Capital projects         8,176,920         5,958,113         5,377,330           Loans         \$ 30,625,609         10,304,745         \$ 30,304,759           Unrestricted         39,625,609         10,304,745         <	Net pension liability		16,808,170		34,950,480
Total noncurrent liabilities         167,397,632         187,479,980           Total liabilities         \$ 200,809,433         \$ 225,673,321           DEFERRED INFLOWS OF RESOURCES         \$ 19,415         \$ 20,610           Remainder interest in irrevocable split interest agreements         227,110         192,887           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         222,610,041         20,870,318           Total deferred inflows of resources         \$ 41,044,436         \$ 30,034,059           NET POSITION         \$ 318,654,796         \$ 305,231,042           Restricted for:         Nonexpendable:         \$ 5,416,860         5,364,215           Expendable:         \$ 5,690,113         5,377,330         \$ 3,17,330           Capital projects         4,087,210         3,140,451         \$ 5,958,113           Net Pension Asset         \$ 1,038,497         1,205,979         \$ 10,304,745	Total other postemployment benefit liability		61,732,905		64,719,001
Total liabilities         \$ 200,809,433         \$ 225,673,321           DEFERRED INFLOWS OF RESOURCES         Unamortized gain on bond refunding Remainder interest in irrevocable split interest agreements         \$ 19,415         \$ 20,610           Deferred inflows of resources related to pensions         18,187,870         8,950,244           Deferred inflows of resources related to OPEB         22,610,041         20,870,318           Total deferred inflows of resources         \$ 41,044,436         \$ 300,34,059           NET POSITION         \$ 318,654,796         \$ 305,231,042           Restricted for:         Nonexpendable:         \$ 5,416,860         5,364,215           Expendable:         \$ 5,690,113         5,377,330         \$ 3,377,330           Capital projects         4,087,210         3,140,451         \$ 5,958,113           Net Pension Asset         1,038,497         1,205,979         \$ 10,304,745	Long-term liabilities		80,460,575		78,809,247
DEFERRED INFLOWS OF RESOURCESUnamortized gain on bond refunding\$ 19,415\$ 20,610Remainder interest in irrevocable split interest agreements227,110192,887Deferred inflows of resources related to OPEB22,610,04120,870,318Total deferred inflows of resources related to OPEB\$ 41,044,436\$ 30,034,059NET POSITION\$ 318,654,796\$ 305,231,042Restricted for: Nonexpendable: Endowments\$ 41,6860\$,364,215Loans\$ 5,416,860\$,364,215Capital projects4,087,2103,140,451Endowments and other Net Pension Asset8,176,920\$,958,113Net Pension Asset1,038,4971,0304,745	Total noncurrent liabilities				
Unamortized gain on bond refunding\$19,415\$20,610Remainder interest in irrevocable split interest agreements227,110192,887Deferred inflows of resources related to pensions18,187,8708,950,244Deferred inflows of resources related to OPEB22,610,04120,870,318Total deferred inflows of resources\$41,044,436\$S41,044,436\$30,034,059NET POSITION\$318,654,796\$305,231,042Restricted for: Nonexpendable: Endowments\$\$18,654,796\$\$305,231,042Expendable: Loans\$\$,416,860\$,5,364,215\$Endowments\$\$,5,90,113\$,377,330Capital projects Endowments and other Net Pension Asset\$,1038,4971,038,4971,205,979Unrestricted39,625,60910,304,745	Total liabilities	\$	200,809,433	\$	225,673,321
Unamortized gain on bond refunding\$19,415\$20,610Remainder interest in irrevocable split interest agreements227,110192,887Deferred inflows of resources related to pensions18,187,8708,950,244Deferred inflows of resources related to OPEB22,610,04120,870,318Total deferred inflows of resources\$41,044,436\$S41,044,436\$30,034,059NET POSITION\$318,654,796\$305,231,042Restricted for: Nonexpendable: Endowments\$\$18,654,796\$\$305,231,042Expendable: Loans\$\$,416,860\$,5,364,215\$Endowments\$\$,5,90,113\$,377,330Capital projects Endowments and other Net Pension Asset\$,1038,4971,038,4971,205,979Unrestricted39,625,60910,304,745					
Remainder interest in irrevocable split interest agreements227,110192,887Deferred inflows of resources related to pensions18,187,8708,950,244Deferred inflows of resources related to OPEB22,610,04120,870,318Total deferred inflows of resources\$ 41,044,436\$ 30,034,059NET POSITION\$ 318,654,796\$ 305,231,042Restricted for:Nonexpendable:\$ 5,416,8605,364,215Expendable:\$ 5,416,8605,364,215Expendable:\$ 5,690,1135,377,330Capital projects4,087,2103,140,451Endowments and other8,176,9205,958,113Net Pension Asset1,038,4971,205,979Unrestricted39,625,60910,304,745		<u>,</u>	10 115		20.640
Deferred inflows of resources related to pensions18,187,8708,950,244Deferred inflows of resources related to OPEB22,610,04120,870,318Total deferred inflows of resources\$ 41,044,436\$ 30,034,059NET POSITIONS318,654,796\$ 305,231,042Restricted for: Nonexpendable: Endowments\$ 318,654,796\$ 305,231,042Endowments\$ 5,416,8605,364,215Expendable: Loans\$ 5,690,1135,377,330Capital projects Endowments and other Net Pension Asset\$ 1,038,4971,205,979Unrestricted39,625,60910,304,745		Ş	,	Ş	-
Deferred inflows of resources related to OPEB         22,610,041         20,870,318           Total deferred inflows of resources         \$ 41,044,436         \$ 30,034,059           NET POSITION         \$ 318,654,796         \$ 305,231,042           Restricted for:         Nonexpendable:         \$ 5,416,860         5,364,215           Endowments         \$ 5,690,113         \$ 5,377,330           Capital projects         4,087,210         3,140,451           Endowments and other         \$ 8,176,920         \$,958,113           Net Pension Asset         1,038,497         1,205,979           Unrestricted         39,625,609         10,304,745					
Total deferred inflows of resources         \$ 41,044,436         \$ 30,034,059           NET POSITION	•				
NET POSITION Net investment in capital assets Restricted for: Nonexpendable: Endowments Endowments Loans Capital projects Endowments and other Net Pension Asset Unrestricted Monexpendable: Endowments and other Net Pension Asset Net Pension Asset		Ś		Ś	
Net investment in capital assets\$ 318,654,796\$ 305,231,042Restricted for:Nonexpendable:5416,8605,364,215Endowments5,416,8605,364,215Expendable:5,690,1135,377,330Loans5,690,1135,377,330Capital projects4,087,2103,140,451Endowments and other8,176,9205,958,113Net Pension Asset1,038,4971,205,979Unrestricted39,625,60910,304,745		Ŷ	11,011,100	<u> </u>	30,031,033
Restricted for: Nonexpendable: Endowments 5,416,860 5,364,215 Expendable: Loans 5,690,113 5,377,330 Capital projects 4,087,210 3,140,451 Endowments and other 8,176,920 5,958,113 Net Pension Asset 1,038,497 1,205,979 Unrestricted 39,625,609 10,304,745	NET POSITION				
Nonexpendable:         5,416,860         5,364,215           Endowments         5,690,113         5,377,330           Loans         5,690,113         5,377,330           Capital projects         4,087,210         3,140,451           Endowments and other         8,176,920         5,958,113           Net Pension Asset         1,038,497         1,205,979           Unrestricted         39,625,609         10,304,745	Net investment in capital assets	\$	318,654,796	\$	305,231,042
Endowments       5,416,860       5,364,215         Expendable:	Restricted for:				
Expendable:         5,690,113         5,377,330           Loans         5,690,113         5,377,330           Capital projects         4,087,210         3,140,451           Endowments and other         8,176,920         5,958,113           Net Pension Asset         1,038,497         1,205,979           Unrestricted         39,625,609         10,304,745	Nonexpendable:				
Loans         5,690,113         5,377,330           Capital projects         4,087,210         3,140,451           Endowments and other         8,176,920         5,958,113           Net Pension Asset         1,038,497         1,205,979           Unrestricted         39,625,609         10,304,745			5,416,860		5,364,215
Capital projects         4,087,210         3,140,451           Endowments and other         8,176,920         5,958,113           Net Pension Asset         1,038,497         1,205,979           Unrestricted         39,625,609         10,304,745	Expendable:				
Endowments and other         8,176,920         5,958,113           Net Pension Asset         1,038,497         1,205,979           Unrestricted         39,625,609         10,304,745	Loans				
Net Pension Asset         1,038,497         1,205,979           Unrestricted         39,625,609         10,304,745					
Unrestricted 39,625,609 10,304,745					
lotal net position \$ 382,690,005 \$ 336,581,875		-		-	
	lotal net position	Ş	382,690,005	Ş	336,581,875

## Statements of Revenues, Expenses, and Changes in Net Position

REVENUES	FY 2021	FY 2020
Operating revenues:		
Student tuition and fees		
(net of scholarship allowances of \$35,512,925 and \$34,559,264 respectively)	\$ 81,659,860	\$ 87,282,167
Federal grants and contracts	24,360,047	9,284,030
State and local grants and contracts	30,066,266	29,137,161
Nongovernmental grants and contracts	3,648,596	4,211,441
Sales and services of auxiliary enterprises		
Housing and dining services		
(net of scholarship allowances of \$2,869,009 and \$5,814,944, respectively)	3,851,954	11,967,899
Other auxiliary enterprises	4,636,693	9,063,001
Other operating revenue	1,063,176	1,617,423
Total operating revenue	149,286,592	152,563,122
EXPENSES		
Operating expenses:		
Salaries and wages	98,741,262	114,279,795
Benefits	26,387,091	36,146,536
Scholarships and fellowships	26,093,058	25,074,626
Utilities	4,145,216	4,265,999
Rentals and Leases	5,847,802	2,706,718
Services and supplies	29,831,481	32,173,524
Non-capitalized facility improvements (NCFI)	229,765	2,777,825
Travel and other	1,945,619	4,665,601
Depreciation	14,761,192	13,167,350
Total operating expenses	207,982,486	235,257,974
Operating loss	(58,695,894)	(82,694,852)
NON-OPERATING REVENUES (EXPENSES)		
State appropriations	67,660,515	65,447,386
Investment income, gains and losses	5,851,147	5,708,430
Interest on capital asset-related debt	(2,618,718)	(2,652,767)
Loss on disposal of capital assets	(14,898)	(71,952)
Change in value of split interest agreements	-	54,334
Pell grant revenue	15,849,911	18,011,950
Net non-operating revenues	86,727,957	86,497,381
Gain before capital appropriations and special items	28,032,063	3,802,529
State appropriations - capital	15,582,189	34,020,514
Prior year supplemental plan contributions	2,492,000	-
Gifts of capital equipment	81,000	120,187
Contributions from charitable gift annuities	-	550,160
Gifts to permanent endowments	52,645	2,375
Perkins loan program termination	(131,767)	115,571
Special item - loss on demolition of capital asset	-	(517,240)
Total other revenues and expenses	18,076,067	34,291,567
Increase in net position	46,108,130	38,094,096
NET POSITION		
Net position, beginning of year	336,581,875	298,487,779
Net position, end of year	\$ 382,690,005	\$ 336,581,875

## **Statements of Cash Flows**

	FY 2021	FY 2020
CASH FLOWS FROM OPERATING ACTIVITIES		
Tuition and fees	\$ 80,641,593	\$ 82,657,725
Grants and contracts	54,183,176	48,412,153
Payments to vendors	(43,564,190)	(47,588,806)
Payments to employees	(133,209,068)	(150,729,899)
Payments for scholarships and fellowships	(26,093,058)	(25,074,626)
Collection of student loans	517,782	764,482
Auxiliary enterprise receipts	8,612,874	20,667,992
Other receipts	1,478,117	1,635,566
Net cash used by operating activities	(57,432,774)	(69,255,413)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
State appropriations	67,659,324	65,330,569
Pell grant	15,849,911	18,011,950
Perkins loan repayment	(731,971)	(1,093,767)
Endowments and charitable gift annuities	86,868	78,127
Direct loans receipts	45,235,651	51,059,583
Direct loans disbursements	(45,235,651)	(51,059,583)
Receipts made on behalf of others	7,545,750	10,044,253
Disbursements made on behalf of others	(7,472,046)	(9,434,477)
Net cash provided by noncapital financing activities	82,937,836	82,936,655
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Capital appropriations	19,848,690	30,725,235
Purchases of capital assets	(30,800,216)	(40,602,393)
Proceeds from Certificates of Participation (COP)	3,758,115	-
Principal paid on capital debt and leases	(1,801,033)	(2,729,458)
Interest paid on capital debt and leases	(2,615,866)	(2,669,884)
Net cash used by capital financing activities	(11,610,310)	(15,276,500)
CASH FLOWS FROM INVESTING ACTIVITIES		
Proceeds from sales and maturities of investments	27,871,269	28,482,537
Interest on investments	4,252,997	5,774,088
Purchase of investments	(395,482)	(660,945)
Net cash provided by investing activities	31,728,784	33,595,680
Net increase in cash	45,623,536	32,000,422
Cash, beginning of year	105,031,718	73,031,296
Cash, end of year	\$ 150,655,254	\$ 105,031,718
/ /		

## Statements of Cash Flows (Continued)

	FY 2021		FY 2020		
Reconciliation of operating loss to net cash used by operating activities					
Operating loss	\$	(58,695,894)	\$	(82,694,852)	
Adjustments to reconcile net loss to net cash					
used by operating activities:					
Depreciation expense		14,761,192		13,167,350	
Changes in assets and liabilities:					
Receivables, net		(3,199,502)		(4,863,144)	
Inventories		668,978		(883 <i>,</i> 266)	
Other assets		449,968		229,454	
Accounts payable		(3,754,012)		(380,434)	
Unearned revenue		(1,678,500)		5,555,666	
Deposits held for others		153,743		(1,833)	
Compensated absenses and other		(605,667)		(67 <i>,</i> 356)	
Retirement liabilities and OPEB		(6,089,341)		(71,229)	
Loans to students		556,261		754,231	
Net cash used by operating activities	\$	(57,432,774)	\$	(69,255,413)	
Noncash Transactions					
Gifts of capital equipment		81,000		120,187	
Loss on demolition and disposal of capital assets		(14,898)		(589,192)	

## **Statements of Financial Position - Component Unit (Foundation)**

June 30, 2021 and 2020

		2021	2020
ASSETS			
Cash and cash equivalents	\$	5,225,368	\$ 3,579,209
Certificates of deposit		2,249,707	1,830,515
Promises to give, net		10,669,461	11,236,042
Accounts receivable		-	182,500
Other assets		65,213	62,115
Property and equipment, net		261,581	245,442
Assets held under split interest agreements		1,363,009	1,294,408
Beneficial interest in charitable trusts held by others		481,941	375,800
Beneficial interest in perpetual trusts		2,669,139	2,395,697
Investments		33,064,436	 25,565,814
Total assets	\$	56,049,855	\$ 46,767,542
LIABILITIES AND NET ASSETS			
Accounts payable	\$	-	\$ 173,565
Program support payable		4,500,000	5,000,000
Liabilities under split interest agreements		1,072,996	 1,004,396
Total liabilities		5,572,996	 6,177,961
NET ASSETS			
Without donor restriction			
Undesignated		815,176	659,484
Designated by the Board for endowment		151,624	 113,812
		966,800	773,296
With donor restriction		49,510,059	 39,816,285
Total net assets	_	50,476,859	 40,589,581
Total liabilities and net assets	\$	56,049,855	\$ 46,767,542

## **Statements of Activities – Component Unit (Foundation)**

		FY 2021				FY 2020			
	Wi	thout Donor Restrictions	With Donor Restrictions	Total	Wi	thout Donor Restrictions	With Donor Restrictions	Total	
REVENUES, GAINS, AND SUPPORT									
Contributions	\$	72,325 \$	5,950,146	\$ 6,022,471	\$	60,726	\$ 10,050,839	10,111,565	
Net investment return		36,354	7,109,294	7,145,648		57,831	1,099,606	1,157,437	
Marketing revenue		-	9,920	9,920		-	393,624	393,624	
Gross special events revenue		-	111,021	111,021		-	173,123	173,123	
Less cost of special events		-	(27,271)	(27,271)		-	(146,071)	(146,071)	
Net special events revenue		-	83,750	83,750		-	27,052	27,052	
Other		-	19,361	19,361		37	15,861	15,898	
Support provided by Eastern				-				-	
Washington University		1,772,480	-	1,772,480		1,970,050	-	1,970,050	
Change in value of split-interest				-				-	
agreements held by the Foundation		-	379,583	379,583		-	(66,118)	(66,118)	
Distributions from and change in								-	
value of beneficial interests in				-				-	
assets held by others		-	92,358	92,358		-	170,481	170,481	
Net assets released from restrictions		3,950,638	(3,950,638)	-		4,680,229	(4,680,229)	-	
Total revenue, support, and gains		5,831,797	9,693,774	15,525,571		6,768,873	7,011,116	13,779,989	
EXPENSES									
Program services expense		3,293,219	-	3,293,219		3,978,132	-	3,978,132	
Support services expense									
Management and general		1,056,551	-	1,056,551		1,050,364	-	1,050,364	
Fundraising and development		1,288,523	-	1,288,523		1,470,388	-	1,470,388	
Total supporting services expenses		2,345,074	-	2,345,074		2,520,752	-	2,520,752	
Total expenses		5,638,293	-	5,638,293		6,498,884	-	6,498,884	
CHANGE IN NET ASSETS		193,504	9,693,774	9,887,278		269,989	7,011,116	7,281,105	
NET ASSETS, Beginning of Year		773,296	39,816,285	40,589,581		503,307	32,805,169	33,308,476	
NET ASSETS, End of Year	\$	966,800 \$	49,510,059	\$ 50,476,859	\$	773,296	\$ 39,816,285	40,589,581	

## **Notes to Financial Statements**

#### **Note 1: Summary of Significant Accounting Policies**

#### Financial Reporting Entity

Eastern Washington University, an agency of the State of Washington, is governed by an eight-member Board of Trustees that are appointed by the Governor and confirmed by the state senate. The University's financial activity is included in the general purpose financial statements of the State of Washington.

The Eastern Washington University Foundation (Foundation) is established as a tax exempt, nonprofit organization under Section 501(c)(3) of the Internal Revenue Code. The Foundation's 35 member board consists of graduates and friends of the University. The University has an agreement with the Foundation to design and implement such programs and procedures to persuade continuous and philanthropic support for the benefit of the University. In exchange, the University provides the Foundation with partial office space, furniture and equipment, supplies, and staff to operate the Foundation. Although the University does not control the timing or amount of receipts from the Foundation, the majority of resources or income thereon that the Foundation holds and invests is restricted to activities of the University by the donors. Because these restricted resources held by the Foundation can only be used by or for the benefit of the University, the Foundation is considered a legally separate component unit of the University and is discretely presented in the University's financial statements. The Foundation's financial statements include assets and earnings of other unrelated entities; these amounts are not material to the Foundation for the University for restricted and unrestricted purposes which includes both student scholarships and program support follows:

Fiscal Year	Net Distribution
2021	\$3,320,489
2020	\$2,008,082

Intra-entity transactions and balances between the University and Foundation are not eliminated for financial statement presentation. Complete financial statements for the Foundation can be obtained from the Foundation's administrative office located at 102 Hargreaves Hall, Cheney, WA 99004.

#### **Basis of Accounting**

The financial statements of the University are presented in accordance with accounting principles generally accepted in the United States of America. The University reports as a special purpose government engaged in business-type activity as defined by Governmental Accounting Standards Board (GASB) Statement No. 35, *Basic Financial Statements—and Management's Discussion and Analysis—for Public Colleges and Universities*, as amended. Accordingly, the University's financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. The flow of economic resources focus considers all of the assets available to the University for the purpose of providing goods and services. Under this focus, all assets and liabilities, both current and long-term, are recorded and depreciation is recorded as a charge to operations. The accrual basis of accounting recognizes revenues in the period in which they are earned and become measurable; expenses are recorded in the period incurred, if measurable. All significant intra-agency transactions have been eliminated, which includes intra-agency payables and receivables as well as interdepartmental receipts and expenses.

In accordance with GASBS No. 39, the Foundation is considered a legally separate component unit of the University. As a non-governmental component unit, the Foundation follows applicable non-profit reporting and

disclosure standards. Revenue recognition principles for these financial accounting standards may differ from those which apply to the University; results have not been restated.

#### **Operating Activities**

The University's policy for defining operating activities as reported in the Statement of Revenues, Expenses, and Changes in Net Position is to include those that generally result from exchange transactions such as payments received for providing services and payments made for services or goods received. Primarily, operating activities involve delivery of higher education courses and supporting services such as residential housing and dining which incur expenses for salaries, benefits, supplies and materials, and scholarships. Payments for these services include tuition and related fees, plus sales from supporting services. Other revenue sources include federal, state and local grants and contracts. As prescribed by GASBS No. 35, certain significant revenue streams relied upon for operations are recorded as non-operating revenues, including state appropriations, gifts and investment income. Therefore, it is expected that operating expenses will generally exceed operating revenues resulting in a net operating loss.

#### Inventories

Inventories are carried at cost (generally determined on the first-in, first-out method) which is not in excess of market.

#### Cash Equivalents

Cash equivalents are considered to be highly liquid investments with an original maturity of 90 days or less. Funds invested through the State Treasurer's Local Government Investment Pool are reported as cash equivalents.

#### Tax Exemption

The University is a tax-exempt organization under the provisions of Section 115(a) of the Internal Revenue Code and is exempt from federal income taxes on related income.

#### State Appropriations

The State of Washington appropriates funds to the University on both an annual and biennial basis. Appropriations are recognized as revenue when the related expenses are incurred.

#### Unearned Revenues

The balance of unearned revenue represents amounts for which the asset recognition criteria have been met, but for which the earnings process is not complete. Summer quarter tuition and certain unspent portions of federal Higher Education Emergency Relief Fund (HEERF) monies are shown as unearned revenue and represent the majority of the balance shown on the Statements of Net Position.

#### Capital Assets

Capital assets are stated at cost, or if acquired by gift, at estimated acquisition value at the date of the gift, less depreciation. The capitalization threshold is \$100,000 or greater for infrastructure, buildings and building improvements and \$5,000 or greater for all other capital assets such as equipment. All purchased land is capitalized regardless of cost. Generally, the useful life of capital assets is 50 years for buildings, five to 50 years for infrastructure and improvements other than buildings, 20 years for library books, and four to seven years for equipment. Depreciation of capitalized assets, excluding inexhaustible assets such as land, is provided on a straight-line basis over the estimated useful lives of the respective assets.

#### Accrued Leave

Accrued annual and sick leave are categorized as non-current liabilities under the assumption that employees are using most of the leave they are earning. Compensatory time is required to be used or cashed out at year end.

#### **Charitable Gift Annuities**

Under RCW 28B.10.485 the University may issue charitable gift annuity contracts in return for a gift of assets to the institution. In turn, the University agrees to pay a fixed amount of money to one or two beneficiaries for their lifetime. The assets received are recognized at fair value. The annuity payable is based upon the present value of the expected payments to the named recipients under the agreements using actuarial tables for life expectancies.

#### Use of Estimates

Allowances for uncollectible accounts (Note 3) are estimates based on aging and historical collection of student loans and accounts receivable. Actual results could differ from those estimates; however, the University believes these allowances are adequate.

The University's share of retirement and other postemployment benefit plan assets, liabilities and related items are estimates derived from actuarial valuations using assumptions and historical information.

#### Net Position

The University's net position is classified as follows:

*Net investment in capital assets:* The University's investments in capital assets, less accumulated depreciation, net of outstanding debt obligations that are attributable to the acquisition, construction, or improvement of those assets.

#### Restricted net position:

The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

*Non-expendable:* Net position subject to externally-imposed requirements that they be maintained permanently by the University, including permanent endowments and charitable gift annuity funds.

*Expendable:* Net position which the University is obligated to spend in accordance with restrictions imposed by external parties.

*Unrestricted net position:* Net position not subject to externally imposed restrictions, but which may be designated for specific purposes by management, or the Board of Trustees. The unrestricted component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

#### **Deferred Pay**

Eastern Washington University offers an optional 12 month, 24-payment plan to eligible faculty. The Faculty Twelve Month Pay Option Plan provides a method for faculty to spread their academic year salary over 12 months. The payroll deductions are based on amount paid rather than amount earned. For example, federal withholding, retirement contributions, FICA taxes are calculated on the amount paid. The plan is intended to comply with Section 409A of the Internal Revenue Code of 1986, as amended. Accrued earnings and benefits at June 30, 2021 were \$4,222,261 and \$772,674, respectively. Accrued earnings and benefits at June 30, 2020 were \$4,773,698 and \$873,429.

The University invests in a deferred compensation type 457 plan for certain employees. These funds are held until fully vested. See note 2 for more information.

#### Changes in Accounting Estimates and Reclassifications

Retirement contributions for the Eastern Washington University Supplemental Retirement Plan (EWUSRP) paid during prior years were placed into a trust effective July 1, 2020. The creation of a trust as defined by the Governmental Accounting Standards Board (GASB) changed the accounting requirements for the treatment of the retirement liabilities to GASB Statement No. 68, Accounting and Financial Reporting for Pensions, which were previously accounted for under GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68. Resulting from this change in accounting estimate is the recognition of \$2.5 million in contributions on the fiscal year 2021 Statement of Revenues, Expenses, and Changes in Net Position that were previously recognized as expense during prior years. More information on the EWUSRP is located in footnote 12. Additionally, the University will report the net pension liability (total liability offset by plan fiduciary net position) in FY21 and forward, instead of only the total pension liability.

Certain reclassifications not affecting total net position have been made to 2020 amounts in order to conform to 2021 presentation.

#### **Note 2: Deposits and Investments**

Deposits are comprised of cash and cash equivalents which include bank demand deposits, petty cash held at the University, and unit shares in the Local Government Investment Pool operated by the Washington State Treasurer. Cash and cash equivalents are stated at cost or amortized cost. Except for petty cash held at the University, all others are covered by the Federal Deposit Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC). Pledged securities under the PDPC collateral pool are held by the PDPC's agent in the name of the collateral pool. At fiscal yearend, insured/collateralized deposits consist of the following:

	Carrying Value				
	June 30, 2021	June 30, 2020			
<u>Deposits</u>					
Cash and cash equivalents					
Interest bearing	\$ 150,544,803	\$ 104,914,413			
Other	110,451	117,305			
Total deposits	\$ 150,655,254	\$ 105,031,718			

The following two tables show investment maturities at June 30.

	Fair value	Investment r	naturi	ities for fixed in	ncome	securities (in I	months)
	lune 30, 2021	0 - 9		10-24		25 – 60	61 - 120
Investments – Operating Funds							
U.S. Government agency bonds	\$ 11,145,490	\$ 5,031,250	\$	6,114,240	\$	-	\$-
Investments – Charitable Gift Annuities							
Investment unit trusts							
Equity fund	577,224						
Bond fund	363,720						363,720
Investments – Endowment Funds							
Investment unit trusts							
Equities	7,838,794						
Fixed Income	3,005,177						3,005,177
Real Estate	363,469						
Cash and Cash Equivalents	151,387						
Total investments	\$ 23,445,261	\$ 5,031,250	\$	6,114,240	\$	-	\$ 3,368,897
	Fair value	Investment r	naturi	ities for fixed in	ncome	securities (in I	months)
	lune 30, 2020	0-9		10 - 24		25 – 60	61 - 120
Investments – Operating Funds							
U.S. Government agency bonds	\$ 39,046,569	\$ 22,616,899	\$	16,429,670	\$	-	\$-
Investments – Charitable Gift Annuities							
Investment unit trusts							
Equity fund	426,487						
Bond fund	353,064						353,064
Investments – Endowment Funds							
Investment unit trusts							
Equities	5,759,831						
Fixed Income	3,214,563						3,214,563
Real Estate	270,546						
Cash and Cash Equivalents	181,623						
Deferred Compensation							
TIAA/CREF							
Guaranteed	11,375						
Equity fund	36,633						
Bond Fund	16,622						16,622
Real Estate	 5,584						
Total investments	\$ 49,322,897	\$ 22,616,899	\$	16,429,670	\$	-	\$ 3,584,249

At June 30, 2021 and 2020, the net appreciation on investments of donor-restricted endowments that is available for expenditure authorization is \$5,947,998 and \$4,072,691, respectively, which is reported as restricted, expendable on the Statement of Net Position. RCW 24.55.025 of the Washington State Code allows for the spending of net appreciation on investments of donor-restricted endowments. Accordingly, the University's income distribution policy is 3-5 percent of the three year moving average of the fair value of net assets.

The fixed income investments in the endowment portfolio are held as shares in pooled investments that are comprised of many underlying securities including debt instruments with varied maturity dates. These funds have weighted average maturities ranging from 7.49 years to 8.68 years.

At June 30, 2021 the University invests its donor-restricted endowment funds using a portfolio management firm which is reflected in the disclosure of investments above. The portfolio management firm is also an advisor that acts with fiduciary responsibility.

Through its investment policies for operating funds, the University manages its exposure to custodial credit risk, credit (quality) risk, interest rate risk, concentration of credit risk, and foreign currency risk. Eligible investments are only those securities and deposits authorized by state statute RCW 39 and 43.

#### Custodial Credit Risk

Investments, where evidenced by specific, identifiable securities, are insured or registered or are held by the University's custodian bank in the University's name. All securities transactions are conducted on a delivery-versuspayment basis. Cash equivalents held in the Local Government Investment Pool are represented by shares in investment unit trusts (pools) rather than specific, identifiable securities and, as such, are not directly subject to custodial credit risk.

#### Credit (Quality) Risk

Credit risk exists when there is a possibility that the issuer or other counterparty to an investment may be unable to fulfill its obligations. For operating funds, the University limits exposure to credit risk by limiting investments in fixed income securities to obligations of the U.S. government or similar instruments explicitly guaranteed by the U.S. government which are not considered to have credit risk. Underlying debt securities in unitized investments had an average rating of AAA at year end.

#### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's value. The University manages its operating portfolio's exposure to fair value losses resulting from changes in interest rates by limiting the portfolio's weighted average maturity to 3 years and by investing in the Washington State Local Government Investment Pool. Unless matched to a specific cash flow, the University generally will not directly invest operating funds in securities maturing more than five years from the date of purchase. The goal of the overall portfolio for operating funds is to balance cash flow requirements, safety, liquidity and yield. The University manages interest rate risk for its endowment portfolio by imposing limitations on the holding percentage of an investment type or category.

	Strategic Targets	Ranges
Equity		
United States Equity	22.0%	12-32%
International Developed Equity	28.0%	18-38%
Emerging markets	0.0%	-
Global Equity	16.0%	6-26%
	66.0%	56-76%
Fixed Income		
US Investment Grade Bonds	21.0%	11-31%
Inflation Protected Securities	3.0%	0-8%
High Yield Bonds	6.0%	1-11%
	30.0%	20-40%
Real Assets		
Real Estate & Infrastructure	3.0%	0-8%
Natural Resources & Commodities	0.0%	-
	3.0%	0-8%
Cash	1.0%	0-10%
	100.0%	

#### Concentration of Credit Risk

This type of risk relates to the increased risk of loss when investments have a significant concentration in a single issuer (i.e. lack of diversification). The University's investment policy for operating funds limits its exposure to concentration of credit risk by limiting the percentage of the portfolio that can be invested in specific investment types and categories. Operating funds are invested only in securities issued by or explicitly guaranteed by the U.S. government or those covered by the FDIC or by collateral held in a multiple financial institution collateral pool.

Securities of the United States government	No Limit
Securities of United States agencies or of any corporation wholly owned by the	
government of the United States	No Limit
General obligation bonds of any state or local government	No Limit
Federal home loan bank notes and bonds, federal land bank bonds, federal	
national mortgage association notes, debentures, and guaranteed certificates of	
participation	No Limit
Utility revenue bonds or warrants of any city or town in the State of Washington,	
or of the local government district	No Limit
	25% of Portfolio
Repurchase agreements, collateralized (only securities authorized in statue for	Restricted to EWU's bank of record, with a maximum term
the investment of public funds will be accepted as collateral)	of 30 days
Securities of supranational institutions provided that the institution has the	
United States government as its largest shareholder at the time of investment	25% of Portfolio
Bankers' acceptances purchased on the secondary market	25% of Portfolio
Commercial paper and corporate notes purchased on the secondary market	25% of Portfolio

#### Foreign Currency Risk

Foreign currency risk involves the possibility that changes in exchange rates could have an adverse effect on an investment's value for investments denominated in foreign currencies. A small percentage of underlying securities within unitized investments may be denominated in foreign currency. Any adverse effect on the fair value of investments resulting from changes to exchange rates is not considered to be significant to the portfolio as a whole.

#### Fair Value Hierarchy

The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. As defined by GASB Statement No. 72, securities classified as Level 1 in the fair value hierarchy are valued using prices quoted in active markets for identical securities, Level 2 securities are valued using observable inputs, and Level 3 securities are valued using unobservable inputs. U.S. Governmental Agency Bonds classified in Level 2 are valued using quoted prices for similar securities and interest rates. The level of fair value measurement is based on the lowest level of significant input for the security type in its entirety.

The University has the following recurring fair value measurements as of June 30, 2021:

• U.S. Government agency bonds of \$11,145,490 are valued using Level 2 inputs published by the University's custodian bank using daily FTID Institutional Bond Quotes with supplementary asset valuation data from Bloomberg, Pricing Direct, and Thomson Reuters.

#### Note 3: Accounts and Student Loans Receivable

Accounts and student loans receivable at June 30 consist of the following:

	2021	2020
Accounts receivable		
Student tuition and fees (less allowances of \$412,825 and \$326,191, respectively)	\$ 13,173,912	\$ 11,593,396
Auxiliary enterprises (less allowances of \$140,444 and \$156,175, respectively)	2,396,657	2,328,537
Contracts and grants	4,393,087	2,785,354
State reimbursement	1,082,381	3,217,650
Other (less allowances of \$40,793 and \$33,867, respectively)	173,095	229,962
Total accounts receivable	\$ 21,219,132	\$ 20,154,899
Student loans receivable		
Federal programs (less allowances of \$965,815 and \$1,061,630, respectively)	\$ 1,825,473	\$ 2,381,732

#### Note 4: Deposit with State of Washington

The Normal School Permanent Fund, established under RCW 43.79.160, is a permanent endowment fund that derives its corpus from the sale of state lands/timber. The investing activities are handled by the Washington State Treasurer's Office, while the sale of land/timber is handled by the State Department of Natural Resources. Interest earned from the investments are either reinvested or used exclusively for the benefit of Eastern Washington University, Central Washington University, Western Washington University and The Evergreen State College. The balance of the fund represents the University's share of the net earnings and tuition distributions, reduced by expenses for capital projects and debt service incurred over the years.

#### **Note 5: Compensated Absences**

Vacation leave represents a liability to the University and is recorded and reported accordingly. Accumulated sick leave earned and unused, calculated at 25 percent of unused balance, represents a probable liability to the University and is recorded and reported accordingly. The employee is entitled to either the present value of 25 percent of his/her unused sick leave balance upon retirement or 25 percent of his/her accumulation for the year in which it exceeds 480 hours. Accrued compensatory time represents a liability to the University, but is expected to be used or cashed out by fiscal year end and therefore does not represent a liability at June 30.

	2021	2020
Vacation	\$ 6,612,284	\$ 7,076,438
Sick	\$ 1,783,698	\$ 1,924,814

#### Note 6: Risk Management

The University participates in a State of Washington risk management self-insurance program. Premiums are based on actuarially-determined projections and include allowances for payments of both outstanding and current liabilities. The University assumes its potential liability and property losses for all properties except for auxiliary enterprise buildings and contents. Certain auxiliary enterprise buildings were acquired with the proceeds of bond issues where the bond agreement requires the University to carry insurance on property. The University has elected to become a self-insurer of unemployment compensation and maintains a reserve to cover the ultimate cost arising from the settlement of these claims. The reserve includes amounts required for the future payments of claims that have been both reported and incurred. Changes in the self-insurance reserve for the years ended June 30 are shown below:

2021		2020
\$ 2,917,027	\$	2,965,955
98,156		113,749
470,465		162,677
\$ 2,544,718	\$	2,917,027
	\$ 2,917,027 98,156	\$ 2,917,027 \$ 98,156 470,465

#### **Note 7: Capital Assets**

In FY21, the University completed construction on the new interdisciplinary science center (ISC) which is funded through a capital project appropriation from the State of Washington. This building was removed from construction in progress for the year ended June 30, 2021. Capital asset activity for the two-year period ended June 30, 2021 is summarized as follows.

	June 30, 2019	Additions	Retirements	June 30, 2020	Additions	Retirements	June 30, 2021
Non-depreciable Capital Assets							
Land	\$ 1,764,834	\$-	\$-	\$ 1,764,834	\$-	\$-	\$ 1,764,834
Construction in progress	22,014,931	36,152,430	-	58,167,361	23,574,767	73,168,980	8,573,148
Subtotal	23,779,765	36,152,430	-	59,932,195	23,574,767	73,168,980	10,337,982
Depreciable Capital Assets							
Buildings	421,233,522	197,923	550,906	420,880,539	71,953,490	-	492,834,029
Improvements other than buildings	18,603,562	-	-	18,603,562	1,215,490	893,907	18,925,145
Infrastructure	51,026,844	-	-	51,026,844	-	-	51,026,844
Furniture, fixtures and equipment	38,027,929	3,141,533	546,625	40,622,837	6,362,519	-	46,985,356
Library materials	25,516,131	1,230,697	369,202	26,377,626	943,928	83,774	27,237,780
Subtotal	554,407,988	4,570,153	1,466,733	557,511,408	80,475,427	977,681	637,009,154
Total Capital Assets	578,187,753	40,722,583	1,466,733	617,443,603	104,050,194	74,146,661	647,347,136
Less Accumulated Depreciation							
Buildings	140,554,925	8,139,738	33,667	148,660,996	9,546,120	-	158,207,116
Improvements other than buildings	9,589,935	621,371	-	10,211,306	528,825	879,008	9,861,123
Infrastructure	25,665,044	1,513,548	-	27,178,592	1,494,573	-	28,673,165
Furniture, fixtures and equipment	33,089,111	1,534,756	474,673	34,149,194	1,890,000	-	36,039,194
Library materials	11,420,867	1,357,937	369,201	12,409,603	1,301,674	83,774	13,627,503
Total Accumulated Depreciation	220,319,882	13,167,350	877,541	232,609,691	14,761,192	962,782	246,408,101
Capital assets, net of depreciation	\$ 357,867,871	\$ 27,555,233	\$ 589,192	\$ 384,833,912	\$ 89,289,002	\$ 73,183,879	\$ 400,939,035

#### Note 8: Leases, Bonds Payable, and Other Liabilities

Activity for certain long term liabilities for the years ended June 30 is summarized in the following two tables:

	June 30, 2020	Additions	Reductions	June 30, 2021	<b>Current Portion</b>
Leases and bonds payable					
Lease obligations (Note 9)	\$ 1,326,313	\$ 4,480,093	\$ 554,544	\$ 5,251,862	\$ 896,876
Revenue bonds payable (Note 10)	76,010,000	-	2,175,000	73,835,000	2,260,000
Unamortized premium	2,306,384	1,079,231	150,721	3,234,894	233,044
Total leases and bonds payable	79,642,697	5,559,234	2,880,265	82,321,756	3,389,920
Other liabilities					
Charitable gift annuities (Note 1)	12,366	21,567	21,963	11,970	16,040
Compensated absences (Note 5)	9,001,252	5,027,371	5,632,641	8,395,982	-
Perkins program termination	2,744,113	131,767	731,971	2,143,909	611,100
Total	\$ 91,400,428	\$ 10,740,029	\$ 9,266,840	\$ 92,873,617	\$ 4,017,060
	June 30, 2019	Additions	Reductions	June 30, 2020	Current Portion
Leases and bonds payable					
Lease obligations (Note 9)	\$ 1,835,650	\$-	\$ 509,337	\$ 1,326,313	\$ 529,543
Revenue bonds payable (Note 10)	78,105,000	-	2,095,000	76,010,000	2,175,000
Unamortized premium	2,431,505	-	125,121	2,306,384	125,121
Total leases and bonds payable	82,372,155	-	2,729,458	79,642,697	2,829,664
Other liabilities					
Charitable gift annuities (Note 1)	96,883	27,077	111,594	12,366	16,040
Compensated absences (Note 5)	8,984,091	5,915,930	5,898,769	9,001,252	-
Perkins program termination	3,953,451	-	1,209,338	2,744,113	744,225
Total	\$ 95,406,580	\$ 5,943,007	\$ 9,949,159	\$ 91,400,428	\$ 3,589,929

#### Note 9: Leases

The University leases facilities and furnishings for student dormitory residences, office and computer equipment, and other assets under a variety of agreements. The University's non-cancelable operating leases that have remaining terms of more than one year expire in various fiscal years from 2022 through 2031. Total operating lease payments in fiscal year 2021 were \$3,746,065.

The University also entered into certain agreements that are classified as capital leases; the related assets and liabilities are recorded in the financial records at the inception of the lease. The historical cost of the assets acquired through capital leases is \$11,473,156.

During the year ended June 30, 2021, the University entered into financing contracts with the Office of the State Treasurer (OST) via a nominal lessor in order to issue securities called Certificates of Participation (COP). COP securities are structured with regular principal and interest payments and sold to investors, which benefit from a guaranteed income stream similar to bonds. Agencies participating in the leasing program benefit from low interest rates and a cost effective way to finance equipment and real estate. Total COP proceeds received by the University for FY21 were \$4,480,093 and used to finance equipment for the new Catalyst building and various roofing replacement projects. An additional \$721,978 in COP funding was held by OST at June 30. When spending requirements are met, the proceeds will be requested by the University.

The University entered into a lease agreement in May 2018 with South Landing Building, LLC as the primary tenant in the Catalyst Building in Spokane's University District. The University leases a combined area of over 100,000 square feet in the building, and the initial term of the lease is one hundred twenty months from the lease commencement date of April 2020. The first lease payment occurred in October 2020. Lease renewal options include two additional periods of five years each, including annual escalation of rent per square foot. Lease payments for the initial lease term range from \$3.2 million to \$5.4 million annually and will be offset by \$500,000 annual contributions from partners of the project.

Minimum lease payments under leases together with the present value of the net minimum capital lease payments as of June 30, 2021, are as follows:

Fiscal Year Annual Payment	Operating	Capital
2022	\$ 4,830,466	\$ 1,155,208
2023	4,847,847	835,821
2024	4,942,194	584,165
2025	5,028,145	581,270
2026	4,986,370	583,429
2027-2031	20,048,145	2,838,919
Obligation under leases	\$ 44,683,167	\$6,578,812
Less: Amount representing interest costs		(1,326,950)
Present value of minimum obligation under capital leases		5,251,862
Add: Unamortized premium		1,092,921
	_	\$ 6,344,783

#### Note 10: Bonds Payable

Bonds payable consist of revenue bonds issued by University auxiliary enterprises for capital construction projects as shown below. The Housing and Dining System net revenues and student and activities fees paid by each student enrolled are pledged for debt service on the bonds of Eastern Washington University. The Series 2012 and 2016 Revenue and Refunding Bonds are tax-exempt debt with external restrictions as outlined in the bond covenants.

The University issued Services and Activities Fee Refunding Bonds, Series 2016A, on August 30, 2016 and Revenue bonds, Series 2016B, on October 13, 2016. The Series 2016A bonds bear an interest rate varying from 2 to 5 percent and are due serially on October 1 in amounts ranging from \$840,000 to \$1,395,000. The refunding resulted in \$6,158,186 gross debt service savings through 2038 and an economic gain of \$4,745,011. The Series 2016B bonds bear an interest rate varying from 2.625 percent to 5 percent and are due serially on October 1 in amounts from \$755,000 to \$1,930,000. The proceeds of the Series 2016B bonds were used to finance the remodel of the Pence Union Building while the Series 2016A proceeds were used to refinance the remaining principal balance of the Series 2006 bonds.

	Interest Rate	Maturity Date	Original Balance	Outstanding Balance
Housing and Dining System Revenue Bonds, Series 2012	3.00% - 4.125%	2021-2042	\$ 25,330,000	\$ 20,785,000
Service and Activities Refunding Bonds, Series 2016A	2.00% - 5.00%	2021-2037	23,465,000	19,155,000
Service and Activities Revenue Bonds, Series 2016B	2.625% - 5.00%	2021-2046	36,175,000	33,895,000
Total Revenue Bonds Payable			\$ 84,970,000	\$ 73,835,000

Fiscal Year	Principal	Interest
2022	\$ 2,260,000	\$ 2,540,271
2023	2,365,000	2,438,446
2024	2,470,000	2,331,771
2025	2,590,000	2,219,115
2026	2,720,000	2,094,414
2027-2031	15,170,000	8,936,912
2032-2036	17,715,000	6,454,403
2037-2041	16,460,000	3,516,670
2042-2046	10,155,000	1,100,894
2047	1,930,000	31,364
Totals	73,835,000	31,664,260
Add: Unamortized bond premium	2,141,973	
	\$ 75,976,973	

Eastern Washington University debt service requirements for the next five years and thereafter are as follows:

#### Note 11: Pledged Revenues

The University has pledged specific revenues, net of certain operating expenses, to repay the principal and interest of revenue and refunding bonds as follows:

Source of Revenue Pledged	Current Year Revenues Pledged (net)	Current Year Debt Service	Total Future Revenues Pledged	Description of Debt	Purpose of Debt	Term of Commitment
Service & Activity fee revenue	\$ 9,341,406	\$ 3,316,821	\$ 74,304,365	Service & Activities Fee Revenue and Refunding Bonds – Series 2016A&B	Refund outstanding debt on S&A Revenue/ Refunding Bonds of 2006 and renovation of student union building	2038 (Refunding) 2047 (Revenue)
Housing and Dining revenues net of operating expenses	\$ 2,563,417	\$ 1,483,450	\$ 31,194,894	Housing and Dining System Revenue Bonds – Series 2012	Design and construction of a new residence hall	2042

#### **Note 12: Retirement Plans**

The University offers four contributory retirement plans. The Public Employees' Retirement System (PERS), Teachers' Retirement System (TRS), and the Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF) are cost-sharing, multi-employer defined benefit plans; PERS and TRS also have a defined contribution component. The Eastern Washington University Retirement Plan (EWURP) is a defined contribution plan with supplemental payment, when required. The University's total payroll (salaries and wages) and covered payroll for each plan for the years ended June 30 is shown below.

	2021	2020
Total Salaries and Wages	\$ 98,741,262	\$ 114,279,795
PERS Covered Payroll	27,472,695	31,435,288
TRS Covered Payroll	1,353,225	1,346,840
LEOFF Covered Payroll	1,020,099	1,153,860
EWURP Covered Payroll	60,197,222	66,882,553

#### <u>General</u>

The University implemented Statement No. 68 of the Governmental Accounting Standards Board (GASB), *Accounting and Financial Reporting for Pensions* in fiscal year 2015. Washington's pension plans were created by

statutes rather than through trust documents. With the exception of the supplemental defined benefit component of the Eastern Washington University Retirement Plan (discussed later), they are administered in a way equivalent to pension trust arrangements as defined by the GASB.

In accordance with Statement No. 68, the University has elected to use the prior fiscal year end as the measurement date for reporting net pension liabilities.

The University implemented Statement No. 73 of the GASB, *Accounting and Financial Reporting for Pensions Not within the Scope of GASB Statement No. 68*, for the fiscal year ending 2017. As established in chapter 28B.10 RCW, eligible higher education state employees may participate in higher education retirement plans. The Eastern Washington University Retirement Plan (EWURP) includes a defined contribution plan administered by a third party with a supplemental defined benefit component which is administered by the state. Prior to fiscal year 2021, assets set aside to pay for the supplemental benefit were not held in a qualified trust as defined by GASB. As a result, the University reported a total pension liability. In fiscal year 2021, legislation was adopted to accumulate those assets into an irrevocable trust which offsets the total pension liability, and the resulting liability is reported as net. Additionally, this change required the accounting for the liability to be treated under GASB Statement No. 68. The current fiscal year end is the measurement date for reporting the retirement liabilities under the supplemental plan. More information on the supplemental plan is found later in this note.

#### **Basis of Accounting**

Retirement plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan. For purposes of measuring the net pension liability, related deferred outflows of resources and deferred inflows of resources, and retirement expense, information about the fiduciary net position of all plans and additions to/deductions from all plan fiduciary net position have been determined in all material respects on the same basis as they are reported by the plans.

#### Department of Retirement Systems

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers eight retirement systems covering eligible employees of the state and local governments. The Governor appoints the director of the DRS. The DRS administered systems that the University offers its employees are comprised of five defined benefit retirement plans and two defined benefit/defined contribution plans. Below are the DRS plans that the University offers its employees:

#### Public Employees' Retirement System (PERS)

Plan 1 - defined benefit
Plan 2 - defined benefit
Plan 3 - defined benefit/defined contribution
Teachers' Retirement System (TRS)
Plan 1 - defined benefit
Plan 2 - defined benefit
Plan 3 - defined benefit/defined contribution
Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)
Plan 2 - defined benefit

Although some assets of the plans are commingled for investment purposes, each plan's assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

The DRS prepares a stand-alone financial report that is compliant with the requirements of Statement 67 of the Governmental Accounting Standards Board. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380 or online at: http://www.drs.wa.gov/administration/annual-report/default.htm.

#### Public Employees' Retirement System (PERS)

**Plan Description** - the Legislature established the Public Employees' Retirement System in 1947. PERS retirement benefit provisions are established in chapters 41.34 and 41.40 RCW and may be amended only by the Legislature. Membership in the system includes university employees not participating in other higher education retirement programs.

PERS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. PERS Plan 1 is closed to new entrants.

Benefits Provided - PERS plans provide retirement, disability, and death benefits to eligible members.

PERS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) per year of service capped at 60 percent. The AFC is the average of the member's 24 highest consecutive service months.

PERS Plan 1 members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. Plan 1 members may elect to receive an optional cost of living allowance (COLA) that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

A member with five years of covered employment is eligible for non-duty disability retirement. Prior to the age of 55, the benefit amount is 2 percent of the AFC for each year of service. This is reduced by 2 percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC. Plan 1 members may elect to receive an optional COLA amount based on the Consumer Price Index, capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. There is no cap on years of service credit and a COLA is granted based on the Consumer Price Index, capped at 3 percent annually. The AFC is the average of the member's 60 highest paid consecutive months. PERS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of PERS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. There is no cap on years of service credit. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months.

Effective June 7, 2006, PERS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44; or after five service

credit years earned in PERS Plan 2 by June 1, 2003. Plan 3 members are immediately vested in the defined contribution portion of their plan. PERS Plan 3 members have the option to retire early with reduced benefits.

#### Teacher's Retirement System (TRS)

**Plan Description** - The Legislature established the Teachers' Retirement System in 1938. TRS retirement benefit provisions are established in chapters 41.32 and 41.34 RCW and may be amended only by the Legislature. Eligibility for membership requires service as a certificated public school employee working in an instructional, administrative, or supervisory capacity.

TRS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. TRS Plan 1 is closed to new entrants.

Benefits Provided - TRS plans provide retirement, disability, and death benefits to eligible members.

TRS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is 2 percent of the average final compensation (AFC) for each year of service credit, up to a maximum of 60 percent. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two. TRS Plan 1 members may elect to receive an optional cost of living allowance (COLA) amount based on the Consumer Price Index, capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

TRS Plan 2 retirement benefits are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is 2 percent of the AFC per year of service. A COLA is granted based on the Consumer Price Index, capped at 3 percent annually. TRS Plan 2 members have the option to retire early with reduced benefits. The AFC is the average of the member's 60 highest paid consecutive months.

The defined benefit portion of TRS Plan 3 provides members a monthly benefit that is 1 percent of the AFC per year of service. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months.

TRS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44; or after five service credit years earned in TRS Plan 2 by July 1, 1996. Plan 3 members are immediately vested in the defined contribution portion of their plan. TRS Plan 3 members have the option to retire early with reduced benefits.

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

**Plan Description** - The Law Enforcement Officers' and Fire Fighters' Retirement System was established in 1970 by the Legislature. LEOFF retirement benefit provisions are established in chapter 41.26 RCW and may be amended only by the Legislature. Membership includes all full-time, fully compensated, local law enforcement commissioned officers, firefighters, and as of July 24, 2005, emergency medical technicians.

LEOFF is a cost-sharing, multiple-employer retirement system comprised of two separate defined benefit plans.

LEOFF Plan 1 is closed to new entrants. The University does not contribute to Plan 1.

Benefits Provided - LEOFF plans provide retirement, disability, and death benefits to eligible members.

LEOFF Plan 2 members are vested after the completion of five years of eligible service. Plan 2 members are eligible for retirement at the age of 53 with five years of service, or at age 50 with 20 years of service. Plan 2 members receive a benefit of 2 percent of the FAS per year of service. FAS is based on the highest consecutive 60 months. Members who retire prior to the age of 53 receive reduced benefits. A COLA is granted based on the Consumer Price Index, capped at 3 percent annually.

# Actuarial Assumptions

The total pension liability (TPL) for each of the plans was determined using the most recent actuarial valuation completed in 2020 with a valuation date of June 30, 2019. The actuarial assumptions used in the valuation are summarized in the Actuarial Section of DRS' *Comprehensive Annual Financial Report*. These assumptions reflect the results of Office of State Actuary's *2013-2018 Experience Study Report* and *2019 Economic Experience Study*. Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2020. Plan liabilities were rolled forward from June 30, 2019, to June 30, 2020, reflecting each plan's normal cost (using the Entry-Age Cost Method), assumed interest and actual benefit payments.

- Inflation: 2.75% total economic inflation; 3.50% salary inflation
- Salary Increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity
- Investment rate of return: 7.40%

Mortality rates were developed by the Society of Actuaries. The Office of the State Actuary applied age offsets for each system to better tailor the mortality rates to the demographics of each plan. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

Actuarial results that OSA provided reflect the following changes in assumptions and methods:

- OSA updated their demographic assumptions based on the results of their latest demographic experience study. This study is completed every six years and includes updates to a wide range of behavioral and demographic assumptions.
- OSA updated the Early Retirement Factors and Joint-and-Survivor Factors used in their model. These factors are used to value benefits for members who elect to retire early and for survivors of members that die prior to retirement.
- This valuation includes liabilities and assets for Plan 3 members purchasing Total Allocation Portfolio annuities when determining contribution rates and funded status.
- OSA simplified the modeling of medical premium reimbursements for survivors of duty-related deaths in LEOFF 2.
- OSA changed their method to updating certain data items that change annually.

## Discount rate

The discount rate used to measure the total pension liability was 7.40 percent for all plans. To determine that rate, an asset sufficiency test was completed to determine whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members.

Based OSA's assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.40 percent was used to determine the total liability.

#### Long Term Expected Rate of Return

OSA selected a 7.40% long-term expected rate of return on pension plan investments using a building- block method. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the WSIB provided.

The CMAs contain three pieces of information for each class of assets WSIB currently invests in:

- Expected annual return
- Standard deviation of the annual return
- · Correlations between the annual returns of each asset class with every other asset class

The WSIB uses the CMAs and their target asset allocation to simulate future investment returns at various future times. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020, are summarized in the following table. The inflation component used to create the above table is 2.20 percent, and represents WSIB's most recent long-term estimate of broad economic inflation.

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Fixed Income	20%	2.20%
Tangible Assets	7%	5.10%
Real Estate	18%	5.80%
Global Equity	32%	6.30%
Private Equity	23%	9.30%
Total	100%	

#### Collective Net Pension Liability/Asset

The University reported the following for its proportionate share of the collective net pension liability (asset). The proportions are based on the University's contributions to the pension plan relative to the contributions of all participating employers.

	PERS 1	PERS 2/3	TRS 1	TRS 2/3	LEOFF 2
Year Ended 6/30/21					
Proportionate Share	0.211191%	0.267640%	0.018450%	0.018715%	0.050910%
Net Pension Liability	\$ 7,456,170	\$ 3,422,957	\$ 444,413	\$ 287,464	\$ (1,038,496)
Year Ended 6/30/20					
Proportionate Share	0.225347%	0.283286%	0.021472%	0.021654%	0.052056%
Net Pension Liability (Asset)	\$ 8,665,380	\$ 2,751,669	\$ 531,602	\$ 130,470	\$ (1,205,978)

## Sensitivity of the Net Pension Liability/Asset to Changes in the Discount Rate

The following presents the net pension liability/asset of the University as an employer, calculated using the discount rate of 7.40 percent, as well as what the net pension liability/(assets) would be if it were calculated using a discount rate that is 1 percentage point lower (6.40 percent) or 1 percentage point higher (8.40 percent) than the current rate:

	PERS 1	PERS 2/3	TRS 1	TRS 2/3	LEOFF 2
Year Ended 6/30/21					
1% Decrease	\$ 9,339,277	\$ 21,298,557	\$ 563,068	\$ 847,176	\$ (20,559)
Current Discount Rate	7,456,170	3,422,957	444,413	287,464	(1,038,496)
1% Increase	5,813,907	(11,297,609)	396,706	(169,120)	(1,871,983)
Year Ended 6/30/20					
1% Decrease	\$ 10,851,830	\$ 21,104,218	\$ 679,451	\$ 711,063	\$ (224,242)
Current Discount Rate	8,665,380	2,751,669	531,602	130,470	(1,205,978)
1% Increase	6,768,369	(12,307,808)	403,358	(341,586)	(2,007,299)

<u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> At June 30, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Outflows of Resources 2021 Pension contributions subsequent to the measurement date Differences between expected and actual experience Change in assumptions Change in proportion and contributions Net difference between projected and actual investment earnings on pension plan investments Total	PERS 1 \$1,353,649 - - - \$1,353,649	PERS 2/3 \$2,152,278 1,225,369 48,753 58,294 - \$3,484,694	\$	TRS 1 99,827 - - - 99,827	TRS 2/3 \$ 110,180 181,676 37,077 45,373 - \$ 374,306	LEOFF 2 \$ 87,627 143,693 1,504 91,597 \$ 324,421
2020 Pension contributions subsequent to the measurement date Differences between expected and actual experience Change in assumptions Change in proportion and contributions Net difference between projected and actual investment earnings on pension plan investments Total	\$1,521,561 - - - \$1,521,561	\$2,463,437 788,360 70,461 75,869 _ \$3,398,127	\$	96,997 - - - 96,997	\$ 109,195 90,720 49,188 58,266 - \$ 307,369	\$ 99,117 86,781 1,987 83,441 - \$ 271,326
Deferred Inflows of Resources 2021 Pension contributions subsequent to the measurement date Differences between expected and actual experience Change in assumptions Change in proportion and contributions Net difference between projected and actual investment earnings on pension plan investments Total	PERS 1 \$	PERS 2/3 \$ - 428,978 2,338,176 486,083 173,837 \$3,427,074	\$	TRS 1 - - - 2,858 2,858	TRS 2/3 \$ - 1,037 31,504 27,672 2,790 \$ 63,003	LEOFF 2 \$ - 18,419 160,805 76,622 11,575 \$ 267,421
2020 Pension contributions subsequent to the measurement date Differences between expected and actual experience Change in assumptions Change in proportion and contributions Net difference between projected and actual investment earnings on pension plan investments Total	\$ - - - 578,920 \$ 578,920	\$ - 591,594 1,154,509 144,510 4,005,310 \$5,895,923	\$ \$	- - - 40,770	\$ - 4,198 34,667 11,415 <u>112,643</u> \$ 162,923	\$ - 21,687 135,711 97,791 247,263 \$ 502,452

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

	PERS 1	PERS 2/3	TRS 1	TRS 2/3	LEOFF 2
2022	\$ (188,387)	\$ (1,500,741)	\$ (12,561)	\$ (781)	\$ (78,565)
2023	(5,925)	(419,924)	(368)	25,020	(9,193)
2024	57,482	(19,580)	3,825	35,048	16,453
2025	95,317	250,022	6,246	43,256	35,829
2026	-	(178,864)	-	26,021	(5,897)
thereafter	-	(225,572)	-	72,559	10,747
Total	\$ (41,513)	\$ (2,094,659)	\$ (2,858)	\$ 201,123	\$ (30,626)

The University recognized \$82,292 and \$952,004 in pension expense for all plans noted above for fiscal years 2021 and 2020, respectively.

### Contribution Rates

Defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Contribution requirements are established and amended by state statute under Chapter 41.45 of the Revised Code of Washington and rates are adopted biennially by the Pension Funding Council. The required contribution rates expressed as a percentage of current year covered payroll are shown below and include an administrative expense component of 0.18%. The University's required contributions for the years ending June 30 are as follows:

	University Contribution Ra	tes	University Contributi	ons
	FY2021	FY2020	FY2021	FY2020
PERS 1	12.97%	12.86%	\$ 36,697	\$ 42,648
PERS 2	12.97%	12.86%	2,794,980	3,222,475
PERS 3	12.97%	12.86%	726,351	777,450
TRS 1	15.74%	15.51%	-	-
TRS 3	15.74%	15.51%	212,661	208,734
LEOFF 2	8.77%	8.77%	89,463	101,194

#### Eastern Washington University Retirement Plan

**Plan Description** - Faculty and certain other employees are eligible to participate in the Eastern Washington University Retirement Plan (EWURP), a privately administered single employer 403(b) defined contribution plan with a supplemental defined benefit plan component. RCW 28.B.10.400 authorizes the University's Board of Trustees to establish and amend plan provisions.

The employee and employer contributions into the EWURP are immediately vested at 100%. The plan provides for a variety of options to take income from the plan including, fixed period, interest only, lifetime income annuities, lump sum, and systematic withdrawals. Benefits from the plan are available at separation or retirement.

On June 8, 2011, the supplemental benefit payment was discontinued for new employees hired after July 1, 2011. This action caps and will eventually eliminate net pension obligations for the supplemental plan. Beginning in fiscal year 2021, assets are accumulated in a trust to pay for the future supplemental plan retirement benefits.

**Benefits Provided** - The supplemental payment plan determines a minimum retirement benefit goal based upon a one-time calculation at each employee's retirement date. The University makes direct payments to qualifying retirees when the retirement income provided by the plan does not meet the benefit goal. Employees are eligible for a non-reduced supplemental payment after the age of 65 with 10 years of full-time service. The benefit goal is 2 percent of the average annual salary for each year of full-time service up to a maximum of 25 years, less the

annuity benefit offset and any WAPERS benefits (Washington State Retirement System). However, if the participant does not elect to make the 10 percent plan contribution after age 50, the benefit goal is 1.5 percent for each year of full-time service for the years in which the lower contribution rate was selected.

**Contributions** - Employee contribution rates, which are based on age, are 5 percent, 7.5 percent and 10 percent of salary. The University matches the employee contributions. The University contributions during the years ended June 30, 2021 and 2020 were \$5,175,964 and \$5,726,138, respectively. For the years ended June 30, 2021 and 2020, the University reported \$(800,000) and \$1,985,316, respectively in retirement benefit expense relating to the supplemental component of the EWURP. A contribution rate of 0.28% of EWURP covered payroll was created through legislation and was effective for the year ended June 30, 2021. A contribution rate in prior years was not required. Contributions made during the fiscal year 2021 were \$165,000.

*Plan Membership* – Membership of the EWURP Supplemental Plan consisted of the following as of actuarial valuations dated June 30:

	2020	2018
Active Members	290	346
Eligible members not yet receiving benefits	59	26
Beneficiaries currently receiving benefits	57	46

**Actuarial Assumptions** - The total pension liability was determined by actuarial valuations using the following actuarial assumptions, applied to all periods included in the measurement. For both years, update procedures were used by the Office of State Actuary to roll forward the TPL to the measurement date.

	FY2021	FY2020
Actuarial valuation date	June 30, 2020	June 30, 2018
Measurement date	June 30, 2021	June 30, 2020
Inflation	2.75%	2.75%
Salary changes	3.50%	3.50%
		RP-2000 Combined Healthy Table and
Source of mortality assumptions	Pub T.H-2010 Table	Combined Disabled Table, using 100 percent
		Scale BB
Date of experience study	August 2021	April 2016
Investment rate of return	7.40%	-
Discount rate	7.40%	2.21%
Source of discount rate	2019 Economic Experience Study	Bond Buyer 20 Bond Index
Liability using discount rate 1% lower	\$ 6,396,000	\$ 26,568,277
Liability using current discount rate	\$ 5,490,000	\$ 23,139,030
Liability using discount rate 1% higher	\$ 4,711,000	\$ 20,306,724

Material assumption changes during the measurement period ending June 30, 2021 include an increase in the discount rate from 2.21 percent to 7.40 percent. Given the creation of dedicated funds to pay SRP benefits under legislation, the discount rate is now based on the long-term expected rate of return on the pension plan investments rather than the bond index rate. A series of demographic and economic assumptions were updated, such as the Mortality, Total Salary Growth, and TIAA and CREF future accumulation rates assumptions, based on the August 2021 Higher Education SRP Experience Study.

Material assumption changes during the measurement period ending June 30, 2020 include a decrease to the discount rate from 3.50 percent to 2.21 percent. Additionally, returns on TIAA and CREF investments were updated to calculate a member's assumed income.

#### Long Term Expected Rate of Return

OSA selected a 7.40% long-term expected rate of return on pension plan investments using a building- block method. In selecting this assumption, OSA reviewed the historical experience data, considered the historical

conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the WSIB provided.

The CMAs contain three pieces of information for each class of assets WSIB currently invests in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

The WSIB uses the CMAs and their target asset allocation to simulate future investment returns at various future times. The expected future rates of return (expected returns, net of pension plan investment expense, including inflation) are developed by the WSIB for each major asset class. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020, are summarized in the following table. The inflation component used to create the above table is 2.20 percent, and represents WSIB's most recent long-term estimate of broad economic inflation.

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Fixed Income	20%	2.20%
Tangible Assets	7%	5.10%
Real Estate	18%	5.80%
Global Equity	32%	6.30%
Private Equity	23%	9.30%
Total	100%	

The following table presents the change in the pension liability of the EWURP Supplemental Plan at June 30.

	FY2021	FY2020
Service cost	\$ 668,000	\$ 501,000
Interest	523,000	634,000
Differences between expected and actual experience	(7,646,000)	1,019,000
Changes in assumptions	(7,364,000)	3,488,000
Benefit payments	(280,000)	(250,000)
Net Change in Total Pension Liability	(14,099,000)	5,392,000
Total Pension Liability - Beginning	23,139,000	17,747,000
Total Pension Liability - Ending	\$ 9,040,000	\$ 23,139,000
Contributions – Employer	\$ 165,000	\$-
Net investment income	892,000	-
Net Change in Plan Fiduciary Net Position	1,057,000	-
Plan Fiduciary Net Position – Beginning	2,492,000	-
Plan Fiduciary Net Position - Ending	\$ 3,549,000	\$-

The EWURP Supplemental Plan reported related deferred outflows of resources and deferred inflows of resources from the following sources at June 30:

	2021		20	20
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual				
experience	\$ 2,625,000	\$ 7,176,000	\$ 3,390,000	\$ 1,150,000
Changes of assumptions	2,965,000	6,648,000	3,659,000	619,000
Net difference between projected and actual				
investment earnings on pension plan investments	-	562,000	-	-
Total	\$ 5,590,000	\$ 14,386,000	\$ 7,049,000	\$ 1,769,000

Amounts reported as related deferred outflows and deferred inflows of resources will be recognized in pension expense in the fiscal years ended June 30:

2022	\$ (1,636,000)
2023	(1,479,000)
2024	(1,113,000)
2025	(1,567,000)
2026	(2,064,000)
Thereafter	(937,000)
Total	\$ (8,796,000)

### Note 13: Other Post-Employment Benefits (OPEB)

**Plan Description** - The state, consisting of state agencies and its component units as well as higher education institutions, is considered a single employer based on guidance provided in GASB Statement No. 75. The State Health Care Authority (HCA) administers this single employer defined benefit other postemployment benefit (OPEB) plan.

Per RCW 41.05.065, the Public Employees' Benefits Board (PEBB), created within HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage. PEBB establishes eligibility criteria for both active employees and retirees. Benefits purchased by PEBB include medical, dental, life, and long-term disability.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between HCA, employers and plan members, and the historical pattern of practice with regard to the sharing of benefit costs.

The PEBB OPEB plan is funded on a pay-as-you-go basis with contributions set by the Legislature each biennium as a part of the budget process. The PEBB OPEB plan has no assets and does not issue a publicly available financial report.

The PEBB retiree OPEB plan is available to employees who elect to continue coverage and pay the administratively established premiums at the time they retire under the provisions of the retirement system to which they belong. Retirees' access to the PEBB plan depends on the retirement eligibility of their respective retirement system. Per RCW 41.05.022, retirees who are not yet eligible for Medicare benefits may continue participation in the state's non-Medicare community-rated health insurance risk pool on a self-pay basis. Retirees in the non-Medicare risk pool receive an implicit subsidy. The implicit subsidy exists because retired members pay a premium based on the claims experience for active employees and other non-Medicare retirees. The subsidy is valued using the difference between the age-based claims costs and the premium.

Retirees who are enrolled in both Parts A and B of Medicare may participate in the state's Medicare communityrated health insurance risk pool. Medicare retirees receive an explicit subsidy in the form of reduced premiums. Annually, the HCA administrator recommends an amount for the next calendar year's explicit subsidy for inclusion in the Governor's budget. The final amount is approved by the state Legislature. In calendar years 2020 and 2021, the explicit subsidy was \$183.

The following table shows the University's membership in the PEBB plan as of June 30.

Number of Participants	FY2021	FY2020
Active employees	1,352	1,422
Retirees receiving benefits	372	383
Retirees entitled to but not receiving benefits	62	68

Actuarial Assumptions and Methodologies - The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The total OPEB liability for each reporting date was determined by actuarial valuations, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified.

EV2021

EV2020

_	FY2021	FY2020
Actuarial valuation date	June 30, 2020	June 30, 2018
Measurement date	June 30, 2020	June 30, 2019
Inflation rate	2.75%	2.75%
Projected salary changes	3.50%	3.50%
Discount rate	2.21%	3.50%
Source of discount rate	Bond Buyer 20 Bond Index	Bond Buyer 20 Bond Index
Liability using discount rate 1% lower	\$ 76,081,545	\$ 79,747,637
Liability using current discount rate	\$ 62,838,185	\$ 65,854,535
Liability using discount rate 1% higher	\$ 52,526,341	\$ 55,063,709
Health care trend rates	Initial rate ranges from about 2-11%, reaching an	Initial rate is 8.00%, reaching an ultimate rate of
	ultimate rate of approximately 4.3% in 2075	4.50% in 2080
Liability using health care rate 1% lower	\$ 51,206,445	\$ 53,299,246
Liability using current health care rate	\$ 62,838,185	\$ 65,854,535
Liability using health care rate 1% higher	\$ 78,432,656	\$ 82,752,045
Post-Retirement Participation		
Percentage	65.00%	65.00%
Percentage with spouse coverage	45.00%	45.00%
Source of mortality assumptions	Society of Actuaries Pub.H-2010 mortality rates	RP-2000 Combined Healthy Table and Combined
	with long term MP-2017 generational	Disability Table using 100 percent scale BB applied
	improvement scale	on a generational basis
Actuarial cost method	Entry Age	Entry Age

Most demographic actuarial assumptions, including mortality and when members are expected to terminate and retire, were based on the results of the 2013-2018 Demographic Experience Study Report. The post-retirement participation percentage and percentage with spouse coverage, were reviewed in 2017. Economic assumptions, including inflation and salary increases, were based on the results of the 2019 Report on Financial Condition and Economic Experience Study.

**Allocation Methodology** - OPEB implicit and explicit subsidies as well as administrative costs are funded by required contributions made by participating employers. State agency contributions are made on behalf of all active, health care eligible employees, regardless of enrollment status. Based on this funding practice, the allocation method used to determine proportionate share is each agency's percentage of the state's total active, health care eligible employee headcount.

The same headcount used in determining proportionate share is also used in determining the transactions subsequent to the measurement date, specifically, the retiree portion of premium payments made by agencies on behalf of active, health care eligible employees between the measurement date and the reporting date. The portion of health care premiums attributed to retirees for both explicit and implicit subsidies is determined by using the Fiscal Year 2021 4th Quarter Update in the PEBB Financial Projection Model (PFPM) from the State Health Care Authority.

The following table shows proportionate share, OPEB expense and the change in the total OPEB liability for the university at June 30:

	FY2021	FY2020
Proportionate share	1.037757%	1.134668%
OPEB Expense	\$ (182,794)	\$ 2,667,504
Service cost	\$ 2,607,597	\$ 2,666,488
Interest	2,181,296	2,313,026
Differences between expected and actual experience	(334,263)	-
Changes in assumptions	1,413,966	4,307,462
Benefit payments	(1,038,548)	(1,058,070)
Change in proportionate share	(5,624,588)	(1,504,432)
Other	(2,221,810)	-
Net Change in Total Pension Liability	(3,016,350)	6,724,474
Total OPEB Liability - Beginning	65,854,535	59,130,061
Total OPEB Liability - Ending	\$ 62,838,185	\$ 65,854,535

At June 30, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of	Resources
	FY2021	FY2020	FY2021	FY2020
Transactions subsequent to the				
measurement date	\$ 1,105,279	\$ 1,135,533	\$-	\$-
Differences between expected and				
actual experience	1,378,569	1,758,524	297,123	-
Changes in assumptions	4,320,965	3,828,856	14,819,853	19,094,065
Change in proportion and benefit				
payments	408,134	478,589	7,493,066	1,776,252
Total	\$ 7,212,947	\$ 7,201,502	\$ 22,610,042	\$ 20,870,317

Deferred outflows of resources in the amount of \$1,105,279 and \$1,135,533 resulting from contributions subsequent to the measurement date are recognized as a reduction of the OPEB liability in the year ended June 30, 2022 and 2021 respectively. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in OPEB expense in the fiscal years ended June 30:

2022	\$	(2,749,876)
2023		(2,749,876)
2024		(2,749,876)
2025		(2,749,876)
2026		(2,749,876)
Thereafter		(2,752,994)
Total	\$ (	(16,502,374)

# **Note 14: Segment Information**

The following financial information represents identifiable activities for which one or more revenue bonds or other revenue-backed debt is outstanding, and where expenses, gains and losses, assets, and liabilities are identifiable. These bonds provide funding for residential housing and student activity facilities. For more information, separately issued financial statements are available from the Office of Controller, Eastern Washington University, 319 Showalter Hall, Cheney, WA 99004. Summarized activity as of and for the years ended June 30 follows:

CONDENSED STATEMENTS OF NET POSITION	Housing and Dir Revenue E Series 20	Bonds	Associated Stude Revenue and Refu Series 2	unding Bonds
	June 30, 2021	June 30, 2020	June 30, 2021	June 30, 2020
Assets				
Current assets	\$ 28,870,545	\$ 25,698,825	\$ 11,284,284	\$ 8,573,374
Non-current assets	34,278,944	37,935,824	73,206,650	75,722,548
Total assets	63,149,489	63,634,649	84,490,934	84,295,922
Deferred outflows of resources				
Related to pensions and OPEB	1,321,756	1,744,207	500,186	544,242
Liabilities				
Current liabilities	1,821,646	1,680,986	3,648,053	3,942,371
Non-current liabilities	25,560,677	28,535,373	55,975,457	58,225,271
Total liabilities	27,382,323	30,216,359	59,623,510	62,167,642
Deferred inflows of resources				
Unamortized gain on bond refunding	-	-	19,415	20,610
Related to pensions and OPEB	3,352,700	2,453,107	602,810	520,714
Net position				
Net investment in capital assets	11,499,170	11,734,123	18,240,316	18,493,784
Restricted expendable	75,542	58,614	2,251,000	-
Unrestricted	22,161,510	20,916,653	4,254,069	3,637,413
Total net position	\$ 33,736,222	\$ 32,709,390	\$ 24,745,385	\$ 22,131,197

CONDENSED STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION Fiscal Years Ended June 30	Housing and Dining System Revenue Bonds Series 2012		onds Revenue and Refunding		
	2021	2020	2021	2020	
Operating revenues	\$ 7,378,935	\$ 18,445,274	\$ 10,934,185	\$ 12,702,580	
Operating expenses	8,532,055	16,993,564	5,329,066	6,831,024	
Net operating income	(1,153,120)	1,451,710	5,605,119	5,871,556	
Non-operating revenues (expenses)	2,148,711	(925,775)	(3,004,877)	(3,786,212)	
Change in net position	995,591	525,935	2,600,242	2,085,344	
Net position, beginning of year	32,709,390	32,183,455	22,131,197	20,045,853	
Adjustment to beginning net position	31,241	-	13,946	-	
Net position, beginning of year, as restated	32,740,631	-	22,145,143	-	
Net position, end of year	\$ 33,736,222	\$ 32,709,390	\$ 24,745,385	\$ 22,131,197	

CONDENSED STATEMENTS OF CASH FLOWS Fiscal Years Ended June 30	Housing and Dir Revenue E Series 20	Bonds	Associated Stude Revenue and Refu Series 20	nding Bonds
	2021	2020	2021	2020
Net cash flows provided by operating activities	\$ (724,570)	\$ 2,470,823	\$ 7,034,296	\$ 5,436,731
Net cash flows provided by investing activities	5,250,739	5,227,730	1,461,881	1,517,789
Net cash flows used by non-capital and related				
financing activities	3,000,000	-	(1,996,707)	(618,285)
Net cash flows provided used by capital and				
related financing activities	(1,569,756)	(1,574,143)	(3,256,736)	(4,032,324)
Net increase (decrease) in cash	5,956,413	6,124,410	3,242,734	2,303,911
Cash—beginning of year	19,074,222	12,949,812	6,621,940	4,318,029
Cash—end of year	\$ 25,030,635	\$ 19,074,222	\$ 9,864,674	\$ 6,621,940

# **Note 15: Operating Expenses by Function**

Operating expenses by functional classification for the years ended June 30 are summarized as follows:

	FY2021	FY2020
Education and general		
Instruction	\$ 69,134,349	\$ 80,377,186
Research	881,879	1,001,236
Public Service	7,931,344	8,384,899
Academic support	16,362,611	18,510,679
Student services	15,531,979	19,332,812
Institutional support	18,767,430	18,016,168
Operation and maintenance of plant	20,845,461	22,128,337
Scholarships and fellowships	26,226,114	25,340,838
Auxiliary enterprises	17,540,127	28,998,469
Depreciation	14,761,192	13,167,350
Total operating expenses	\$ 207,982,486	\$ 235,257,974

### **Note 16: Other Matters and Subsequent Events**

In accordance with the statutory requirement under Section 466 (a) of the Higher Education Act of 1965, as amended, a capital distribution of Perkins Revolving Loan program monies was made in FY21 and FY20 to the U.S. Department of Education (DOE) for a partial federal share of historical capital contributions to the program. Subsequent repayments are anticipated in future years as loan amounts are collected by the University.

Outstanding purchase orders and other commitments at June 30, 2021 total \$10.9 million for various goods and services.

Schedules of Required Supplementary Information

# Schedule of the University's Proportionate Share of the Net Pension Liability (Asset)

	2015	2016	2017	2018	2019	2020	2021
Public Employees' Retirement System (PERS) Plan 1							
University's proportion of the net pension liability	0.235935%	0.232536%	0.234419%	0.225802%	0.226824%	0.225347%	0.211191%
University's proportionate share of the net pension liability	\$ 11,885,340	\$ 12,163,804	\$ 12,589,381	\$ 10,714,502	\$ 10,130,031	\$ 8,665,380	\$ 7,456,170
University's covered payroll	25,196,757	25,945,212	27,434,293	28,095,867	29,822,632	31,174,499	31,435,288
University's proportionate share of the net pension liability as a							
percentage of its covered payroll	47%	47%	46%	38%	34%	28%	24%
Plan fiduciary net position as a percentage of the total pension liability	61%	59%	57%	61%	63%	67%	69%
Public Employees' Retirement System (PERS) Plan 2/3							
University's proportion of the net pension liability	0.285383%	0.284759%	0.285742%	0.280853%	0.282349%	0.283286%	0.267640%
University's proportionate share of the net pension liability	\$ 5,768,630	\$ 10,174,598	\$ 14,386,897	\$ 9,758,291	\$ 4,820,860	\$ 2,751,669	\$ 3,422,957
University's covered payroll	24,496,463	25,317,107	26,817,445	27,677,117	29,431,876	30,778,418	31,103,653
University's proportionate share of the net pension liability as a	24,490,405	25,517,107	20,017,445	27,077,117	29,451,670	50,776,416	51,105,055
percentage of its covered payroll	24%	40%	54%	35%	16%	9%	11%
Plan fiduciary net position as a percentage of the total pension liability	93%	40% 89%	86%	90%	95%	97%	97%
Plan houcially het position as a percentage of the total pension hability	95%	09%	00%	90%	95%	9776	97%
Teachers' Retirement System (TRS) Plan 1							
University's proportion of the net pension liability	0.014280%	0.015034%	0.016733%	0.019939%	0.022775%	0.021472%	0.018450%
University's proportionate share of the net pension liability	\$ 421,191	\$ 476,291	\$ 571,301	\$ 602,820	\$ 665,155	\$ 531,602	\$ 444,413
University's covered payroll	658,969	747,748	852,932	1,119,777	1,440,687	1,448,250	1,346,840
University's proportionate share of the net pension liability as a							
percentage of its covered payroll	64%	64%	67%	54%	46%	37%	33%
Plan fiduciary net position as a percentage of the total pension liability	69%	66%	62%	65%	66%	70%	71%
Teachers' Retirement System (TRS) Plan 2/3	0.015141%	0.015921%	0.017044%	0.020412%	0.023164%	0.021654%	0.018715%
University's proportion of the net pension liability							
University's proportionate share of the net pension liability	\$ 48,904	\$ 134,340	\$ 234,069	\$ 188,388	\$ 104,262	\$ 130,470	\$ 287,464
University's covered payroll	654,525	747,348	852,532	1,119,377	1,440,287	1,448,250	1,346,840
University's proportionate share of the net pension liability as a				/			
percentage of its covered payroll	7%	18%	27%	17%	7%	9%	21%
Plan fiduciary net position as a percentage of the total pension liability	97%	92%	89%	93%	96%	96%	92%
Law Enforcement Officers' and Firefighter's (LEOFF) Plan 2							
University's proportion of the net pension liability	0.040159%	0.048127%	0.049090%	0.060803%	0.051360%	0.052056%	0.050910%
University's proportionate share of the net pension liability	\$ (532,934)	\$ (494,651)	\$ (285,519)	\$ (843,749)	\$ (1,042,728)	\$ (1,205,978)	\$ (1,038,496)
University's covered payroll	669,208	852,252	894,293	1,148,894	1,011,692	1,105,966	1,153,860
University's proportionate share of the net pension liability as a	000,200	552,252	55 1,255	_,_ 10,00 +	_,511,052	_,_00,000	_,,00,000
percentage of its covered payroll	80%	58%	32%	73%	103%	109%	90%
Plan fiduciary net position as a percentage of the total pension liability	117%	112%	124%	113%	103%	119%	90% 116%
nan naadary het position as a percentage of the total persion lidbility	11//0	112/0	124/0	113/0	110/0	113/0	110%

\* June 30 measurement date; this schedule to be built prospectively until it contains ten years of data.

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Schedule of the University Contributions							
	2015	2016	2017	2018	2019	2020	2021
Public Employees' Retirement System (PERS) Plan 1							
Contractually required contribution	\$ 57,848	\$ 68,964	\$ 46,816	\$ 49,626	\$ 50,817	\$ 42,648	\$ 36,754
Contributions in relation to the contractually required contribution	57,464	67,757	46,254	47,216	50,734	42,648	36,697
Contribution deficiency (excess)	385	1,207	563	2,410	83		57
University's covered payroll	25,945,212	27,434,293	28,095,867	29,822,632	31,174,499	31,435,288	27,472,694
Contributions as a percentage of covered payroll	0.22%	0.25%	0.16%	0.16%	0.16%	0.14%	0.13%
Public Employees' Retirement System (PERS) Plan 2/3							
Contractually required contribution	\$ 2,331,706	\$ 2,998,190	\$ 3,094,302	\$ 3,737,848	\$ 3,948,871	\$ 3,999,930	\$ 3,526,454
Contributions in relation to the contractually required contribution	2,328,966	2,988,130	3,084,800	3,725,304	3,942,428	3,999,925	3,521,331
Contribution deficiency (excess)	2,740	10,060	9,502	12,544	6,443	5	5,123
University's covered payroll	25,317,107	26,817,445	27,677,117	29,431,876	30,778,418	31,103,653	27,189,314
Contributions as a percentage of covered payroll	9.20%	11.14%	11.15%	12.66%	12.81%	12.86%	12.95%
Teachers' Retirement System (TRS) Plan 1							
Contractually required contribution	\$ 42	\$ 42	\$ 53	\$ 61	\$	\$	\$
Contributions in relation to the contractually required contribution	42	. 42	53	53		·	
Contribution deficiency (excess)				8			
University's covered payroll	747,748	852,932	1,119,777	1,440,687	1,448,250	1,346,840	1,353,225
Contributions as a percentage of covered payroll	0.01%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Teachers' Retirement System (TRS) Plan 2/3							
Contractually required contribution	\$ 77,649	\$ 111,937	\$ 146,974	\$ 218,924	\$ 223,175	\$ 208,895	\$ 212,998
Contributions in relation to the contractually required contribution	79,752	112,047	146,974	200,731	222,897	208,734	212,661
Contribution deficiency (excess)	(2,103)	(109)		18,193	278	161	337
University's covered payroll	747,348	852,532	1,119,377	1,440,287	1,448,250	1,346,840	1,353,225
Contributions as a percentage of covered payroll	10.67%	13.14%	13.13%	13.94%	15.39%	15.50%	15.72%
Law Enforcement Officers' and Firefighters' (LEOFF) Plan 2							
Contractually required contribution	\$ 73,208	\$ 76,820	\$ 98,690	\$ 90,344	\$ 98,763	\$ 101,194	\$ 89,463
Contributions in relation to the contractually required contribution	72,978	76,820	98,690	90,367	98,763	101,194	89,463
Contribution deficiency (excess)	231			(23)		, 	·
University's covered payroll	852,252	894,293	1,148,894	1,011,692	1,105,966	1,153,860	1,020,099
Contributions as a percentage of covered payroll	8.56%	8.59%	8.59%	8.93%	8.93%	8.77%	8.77%
Eastern Washington University Supplemental Retirement Plan (EWUSRP)							
Contractually required contribution							\$ 5,175,964
Contributions in relation to the contractually required contribution							5,175,964
Contribution deficiency (excess)							-
University's covered payroll							60,197,222
Contributions as a percentage of covered payroll							8.60%

\* June 30 reporting date; this schedule to be built prospectively until it contains ten years of data.

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Schedule of Changes in the Total Pension Liability								
Eastern Washington University Supplementa	I Retirement Plan (EWUSRP)	)						
Fiscal Year Ended June 30								
2017 2018 2019 2020								
Service cost	\$ 658,465	\$ 477,481	\$ 462,693	\$ 500,852				
Interest	420,402	428,837	613,681	634,338				
Differences between expected and actual experience	(2,853,204)	3,867,111	421,805	1,018,825				
Changes in assumptions	(646,620)	(621,476)	1,014,003	3,488,099				
Benefit payments	(139,765)	(201,688)	(316,470)	(250,213)				
Net Change in Total Pension Liability	(2,560,722)	3,950,265	2,195,712	5,391,901				
Total Pension Liability - Beginning	14,161,874	11,601,152	15,551,417	17,747,129				
Total Pension Liability - Ending	\$ 11,601,152	\$ 15,551,417	\$ 17,747,129	\$ 23,139,030				
Covered payroll	\$ 38,505,000	\$ 34,114,000	\$ 32,357,000	\$ 30,440,817				
Total pension liability as a percentage of covered payroll	30.13%	45.59%	54.85%	76.01%				

\* As of June 30; this schedule is to be built prospectively until it contains ten years of data.

Schedule of Changes in the Net Pension Liability Eastern Washington University Supplemental Retirement Plan (EWUSRP) Fiscal Year Ended June 30	
	2021
Service cost	\$ 668,000
Interest	523,000
Differences between expected and actual experience	(7,646,000)
Changes in assumptions	(7,364,000)
Benefit payments	(280,000)
Net Change in Total Pension Liability	(14,099,000)
Total Pension Liability - Beginning	23,139,000
Total Pension Liability – Ending (a)	\$ 9,040,000
Employer contributions	\$ 165,000
Net investment income	892,000
Net Change in Plan Fiduciary Net Position	1,057,000
Plan Fiduciary Net Position – Beginning	2,492,000
Plan Fiduciary Net Position – Ending (b)	\$ 3,549,000
EWUSRP Net Pension Liability (a-b)	\$ 5,491,000
University's covered payroll	\$ 60,197,222
Net pension liability as a percentage of its covered payroll	9.12%
Plan fiduciary net position as a percentage of the total pension liability	39.26%

\* As of June 30; this schedule is to be built prospectively until it contains ten years of data.

Schedule of Changes in Total OPEB Liability Measurement Date of June 30*					
ivicasui ciric	2018	2019	2020	2021	
Service Cost	\$ 4,568,047	\$ 3,696,903	\$ 2,666,488	\$ 2,607,597	
Interest	2,139,701	2,541,600	2,313,026	2,181,296	
Difference between expected and actual experience		2,319,987		(334,263)	
Changes in assumptions	(10,437,501)	(16,184,498)	4,307,462	1,413,966	
Benefit payments	(1,090,426)	(1,073,445)	(1,058,070)	(1,038,548)	
Change in proportionate share	133,375	448,124	(1,504,432)	(5,624,588)	
Other				(2,221,810)	
Net Change in Total Pension Liability	(4,686,804)	(8,251,329)	6,724,474	(3,016,350)	
Total OPEB Liability – Beginning	72,068,194	67,381,390	59,130,061	65,854,535	
Total OPEB Liability - Ending	\$ 67,381,390	\$ 59,130,061	\$ 65,854,535	\$ 62,838,185	
Covered-employee payroll	\$ 95,610,059	\$ 99,635,814	\$ 101,473,731	\$ 103,044,775	
Total OPEB liability as a percentage of covered employee payroll	70.48%	59.35%	64.90%	60.98%	

\* As of June 30; this schedule is to be built prospectively until it contains ten years of data.

Note: No assets are accumulated in a trust that meets the criteria in GASB Statements 73 or 75, paragraph 4 to pay related benefits for the Eastern Washington University Supplemental Retirement Plan or OPEB Plan.



The Office of Controller is responsible for preparing this report. Additional copies of this publication are available from:

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